RFQ 001286 < Strikeforce Parrabell Project>



# Request for Quotation:

# Strikeforce Parrabell Project

RFQ Number: 001286

RFQ Closes 17:00 AEST 5th August 2016

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#### 1 RFQ DETAILS

RFQ Name	Strikeforce Parrabell Project
RFI Number	001286
RFI Closing Time and Date	5:00pm, 05/08/2016
Enquiries / RFQ contact person	Jackie Braw

## 2 INTRODUCTION

## 2.1 Purpose

The purpose of this Request for Quote (RFQ) is to seek responses from a number of organisations to provide the services as set out in this document.

#### 2.2 Objective of the RFQ

The objective of the RFQ is to assist the NSW Police Force in their conduct of Strikeforce Parrabell. This Strikeforce is a NSWPF review of 88 alleged 'gay hate' homicides during the late 1970s, 80s and 90s.

Specifically, the RFQ seeks independent advice, analysis and commentary on the overall methodology and conclusions of the Strikeforce, from a qualified and credible, independent researcher/research team.

## 2.3 Period of Supply Agreement

Period of supply will be for up to six months commencing from 29/08/2016 to 27/2/2017.

#### 2.4 Terminology

In this document, "we", "us" etc refers to NSWPF and "you" etc refers to the Respondent.

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#### 2.5 Information Provided

The RFQ contains statements derived from information which is believed to be reliable at the date obtained, but does not purport to provide all of the information which may be necessary or desirable to enable an intending service provider to determine whether or not to enter into a supply contract or arrangement with the NSWPF in relation to the required services.

#### 2.6 Cost of Preparing the RFQ

Respondents shall bear all costs incurred in responding to this RFQ. The NSWPF will not be responsible for any costs or expenses incurred by the Respondent and arising in any way from the preparation and submission of information, presentation and travel costs for site visits.

#### 2.7 NSW Police Force Rights

The NSWPF reserves each of the following rights:

- (a) The right to reject any information.
- (b) The right to cancel the RFQ and/or call for a new RFQ.
- (c) The right to distribute the submitted RFQ information to internal parties.

# 2.8 Discrepancies, Errors and Omissions

Respondents must carefully and thoroughly consider, check the RFQ and are requested to notify the NSWPF representative in writing of any errors, ambiguities, discrepancies, inconsistencies or omissions in the RFQ.

The NSWPF shall not be liable for any such error, ambiguity, discrepancy, inconsistency or omission of any relevant information.

The NSWPF will not be bound by any verbal advice given or information furnished by any of its employees, officers or agents in respect of the RFQ.

#### 3 BACKGROUND

#### 3.1 Overview

Strikeforce Parrabell was initiated by Operational Programs in 2013. The Bias Crimes Coordinator commenced reviewing and assessing over 80 alleged 'gay hate' crimes that were reported throughout the 1980s through to 2000. The purpose of this Strikeforce was to determine if sexual orientation bias was a motivating factor in the crimes, using bias crime investigation strategies. At that stage the review process was expected to take in excess of three years to complete given the current level of resources and staffing.

An initial report was completed during this period of the Strikeforce on the Northhead Beat in October 2013, and no further work conducted until the Corporate Sponsor, Sexuality & Gender Diversity and Commander Surry Hills Local Area Command (LAC), relocated the Strikeforce to Surry Hills LAC and allocated a team of detectives to continue the work of the review.

Strikeforce Parrabell under the direction of Commander Surry Hills LAC has been underway since 30 August 2015 and is currently staffed by a team of 10 detectives, working full time.

#### 3.2 History

'Gay' assaults and homicides have been a very visible and important part of the history of relationships between the NSWPF and the gay community. It has been well documented in research and literature, in this country and many others, that during the last few decades at least, it was not uncommon to experience or witness violence and crime perpetrated against men and women because they were perceived to be gay or lesbian. Men have been particularly vulnerable over the years and certain sites such as public reserves, beaches, toilets etc where men are known to frequent to meet other men, have been identified as risky places where such crimes can occur.

Policing responses to these types of crime have also been documented in research, literature and media, as 'inadequate' or 'inappropriate'. This history is in fact one of the reasons why the NSWPF GLLO Program (Gay and Lesbian Liaison Officer) was established back in 1990.

This history does provide an important context for the work of Strikeforce Parrabell and the need to engage independent and qualified researchers to provide advice and commentary on the methodology and conclusions of the Strikeforce.

#### 3.3 Current Situation

Strikeforce Parabell is currently reviewing its 40<sup>th</sup> case and is expected to complete all cases by 15 August 2016. It is timely to engage suitably qualified researchers to participate in the final stages of the Strikeforce review.

At a recent meeting between the Strikeforce Parrabell team and Operational Programs staff, a process was agreed to by all to facilitate an expedient

and effective conclusion to the work of the team:

 Phase 1 completion by the Strikeforce Parrabell Team – reviewing each case utilising NSWPF Bias Crime Standard Operating Procedures (SOPs), particularly indicators of bias crime.

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- 2. Submitting reviewed cases to the Bias Crime Unit, Operational Programs for review, particularly determinations (conclusions).
- Invite the researcher/research team to collaborate with NSWPF to provide advice on reviewed cases, determinations (conclusions), methodology, language used and any other aspect of the Strikeforce Parrabell review (however, not on specific policing aspects of the review)

Prior to releasing any material or publishing results, adequate consultation will be conducted with families of the victims in each case and other key stakeholders (e.g ACON, formerly known as AIDS Council of NSW and Alex Greenwich). Legal advice will be sought regarding publications of details.

There is a significant media interest in the work of Strikeforce Parrabell and the engagement of independent and qualified external researchers will add a completely independent perspective to outcomes and findings.

#### 3.4 Challenges

One of the key challenges is locating suitable, qualified and independent researchers.

Many researchers in this area are connected to the 'gay community' and may not be as independent as desirable.

Some researchers have had their own personal history of negative relationships with police.

Other researchers are concerned about the highly political nature of this area.

Another challenge will be the sheer volume of original material that researchers may need to deal with. NSWPF will provide access to this material however, the volume is significant.

#### 3.5 Time Frames

- 1. 25 July 2016 Send RFQ to selected parties
- 2. 5 August 2016 Final date for responses to be received at Operational Programs
- 3. 8 August 2016 Convene selection panel
- 4. September Researcher/Research Team to start work

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#### 4 TERMS OF REFERENCE

#### 4.1 Services Required

- A collaborative approach to working with NSWPF on Strikeforce Parrabell
- Independent advice on Strikeforce Parrabell's (SP) review of the identified 88 deaths during the late 70s, 80s, 90s to early 2000s
- An examination of the process and method used to conduct SP including the application of NSWPF Bias Crime indicators
- · Access and review original source materials as required
- Research and provide an introductory section detailing the historical context of policing during this period and a commentary on investigating deaths of men identified as gay or transgender during this period
- Provide a conclusion including comment on the efficacy and quality of SP's review, the outcomes of the review, does the researcher agree with SP outcomes/determinations?
- Provide recommendations for future policing, community engagement, training, development of bias crime indicators/processes
- Provide relevant recommendations for future directions of the GLLO program
- Produce and publish a research article
- Throughout this entire process maintain close contact with the Corporate Sponsor Sexuality & Gender Diversity and the Senior Programs Officer (Sexuality &Gender Diversity)

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#### 5 SELECTION CRITERIA

Proposals will be assessed using the following criteria:

- 1. The proposed solution meets the requirements as set out in RFQ 001286;
- 2. Demonstrated capability to provide services, including support, of comparable complexity and size:
- 3. Demonstrated experience in supply of similar services within Australia;
- 4. Demonstrated objectivity to ensure an independent evaluation is conducted; and
- 5. Assessment of value for money.
- 6. Capacity to obtain and maintain a security clearance as determined by the NSW Police Force at the level appropriate to the position held and/or information/data accessed.

#### 6 RESPONSE REQUIREMENTS

#### 6.1 Response Summary

Your response in summary should include the following:

- Addressing of the 'Terms of Reference and Timeframes' section of this document;
- The name of the proposed person(s) fulfilling this role;
- Resume of the proposed person(s), including relevant experience in response to the above requirements. This should include information on any major clients to whom this resource has provided relevant services and a brief description of the services provided;
- Availability of the resource(s) to provide and meet the required tasks with proposed dates for commencement;
- · References;
- Cost for the proposed services e.g. daily rates;
- Willingness and capacity to closely liaise with Operational Programs, Strikeforce Parrabell Team and the Corporate Sponsor, Sexuality & Gender Diversity, as required.
- Willingness and capacity to obtain and maintain a security clearance for all staff involved as determined by the NSW Police Force at the level appropriate to the position held and/or information/data accessed.

#### 6.2 Assumptions, Resources and Fees

Please ensure that all assumptions, resources and fees in the development and management of this activity are documented. Please note the following:

- Scoping of personnel and the fees need to be clearly identified.
- Costs are to be inclusive of disbursement and travel within the Sydney metro area.
- Costs associated with intrastate or interstate travel to be included in stated budget.

#### 6.3 Quotation Validity

The quotation must be valid for a period of 12 months.

#### 6.4 Conflict of Interest

Any potential conflicts of interest in undertaking this engagement need to be clearly identified.

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## 6.5 Confidentiality

Your response should include an acknowledgment by you that the content of this RFQ is and remains commercial-in-confidence. In submitting a response you agree to treat the content of this RFQ and your response as confidential. Your response should be clearly marked "Commercial-in-confidence".

#### 6.6 Time Frame

We request that all RFQ responses are submitted by 5pm 5<sup>th</sup> August 2016. It should be noted that the successful respondent will be expected to commence this engagement from September 2016.

## 6.7 Delivery Details

All responses should be sent back electronically to the following NSWPF representative:

Jacqueline Braw