

25 Years and GLLO-ing Since 1990

A visual history of the NSW Police Force Gay & Lesbian Liaison Officer program







Corporate Sponsor's Message

I am proud to commemorate 25 years of NSW Police GLLOs. Formerly known as Gay & Lesbian Liaison Officers, today they support a range of individuals and communities who are sexuality, sex or gender diverse. I also want to acknowledge the courageous and dedicated individuals who conducted research and agitated with governments and police to create the GLLO program during the 1980s. This program would not have existed if it were not for them demonstrating

the urgent need for the NSW Police Force to address the under-reporting of crime experienced by gay men and lesbians and their mistrust and fear of police.

I must also thank the Mardi Gras organisation for writing to the police minister and the Commissioner in 1989 requesting they continue the GLLO program following Mr Fred Miller's retirement. Our GLLOs – currently just over 200 in total – are a product of the LGBTI communities and the passion and commitment shown by them over many years to achieve social justice and promote equality and fairness.

25 years and GLLO-ing is a unique insight into the world of NSW Police Force GLLOs. It is not a complete history of this period; rather it is a visual timeline of achievements and significant 'moments' experienced by the GLLOs themselves. This project was researched and compiled by Senior Constable Dave Turner who was assisted by his GLLO colleagues and our Corporate Design Team. I hope you enjoy taking this journey over 25 years of GLLO history with us and look forward to another 25 years where we can continue to strengthen partnerships between NSW Police and the LGBTI communities.

Superintendent Tony Crandell NSW Police Force Corporate Sponsor Sexuality & Gender Diversity

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Representatives of the Gay Rights Lobby met with the Minister for Police suggesting the establishment of a Police Gay Liaison Group in response to ongoing concerns from the gay and lesbian community abo police behaviour.

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The NSW Police Community Relations Bureau was formed as part of a move towards implementing 'Community Based Policing'. The bureau included a number of liaison portfolios: Aboriginal, youth, multicultural and gay/lesbian communities. Fred Miller, former State MP for the inner-Sydney seat of Bligh, was appointed coordinator of the 'Police Gay Liaison Unit' within the Community Relations Bureau. Mr Miller was responsible for dealing with community complaints, delivering training to officers and establishing liaison groups within metropolitan and regional areas. His regular meetings with community groups such as Sydney Gay & Lesbia Mardi Gras (SGLM), Gay Rights Lobb and others laid the foundation for collaboration in combating homophobic violence.

Police/Gay unit $\frac{5.5}{10}$ what happens now?



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Acknowledgement

This GLLO history is dedicated to the '78ers' – the original group who marched up Oxford Street on June 24, 1978. The chanting and 'party' atmosphere of this very first Mardi Gras ended in a violent confrontation with police and 53 arrests.

The GLLO program is very much a response to the first Mardi Gras. The 25 + years of police building partnerships with the Lesbian, Gay, Bisexual, Transgender, Intersex (LGBTI) communities is a stark

contrast to 1978. The NSW Police Force looks forward to further strengthening these partnerships and working together to improve the safety and well being of LGBTI communities.

The 25 years of GLLO history captured here are highlights and key achievements - we have not recorded events in detail. We chose to focus on the early years (1990-2000) because these best illustrate the challenges faced by police and the community in establishing what we now know as the NSW Police Force GLLO program. Further, this history has been compiled and checked based on information available to us through a number of sources - the help of Robert French, Bruce Grant, Sergeant Brad Scanlan, Jackie Braw, Shobha Sharma, Brandon Bear, Senior Constable Paul Johnston, the NSWPF Library & Information Services and The City of Sydney was greatly appreciated. Thanks to Chief Superintendent Brad Shepherd and **Operational Programs Command for making** this project possible. A special mention to Peter McPherson for creating this spectacular timeline.

Our hope is that this record will continue to evolve and document ongoing events in the life of the GLLOs. Please send any information you may have about the NSW Police GLLOs to: gllohistory@police.nsw.gov.au

0 JUN 1989

red Willer retred after four years in the gay liaison role, having made a significant contribution to improving police gay/lesbian relations. His departure from the role prompted Sydney Gay & Lesbian Mardi Gras Presiden Cath Phillips to write to the Commissioner of Police Mr John Avery AO, APM urging bat the position ba continu

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Statementy Statements



Sue Thompson appointed to the role of 'Client **Group Consultant** - Gay & Lesbian' Sue Thompson won

national and international acclaim for the ground breaking achievements in police gay and lesbian liaison during the 90s. Homosexuality had only been decriminalised six years earlier and Sue's mission was to build trust and confidence amongst lesbians and gay men to report to police. For many gay men, the police were the enemy - after all, homosexuality was a crime until 1984. Sue's early work was supported by the Police Commissioner John Avery and Police Minister The Hon. Ted Pickering, as well as Assistant **Commissioner Alf Peate** APM. She credits Alf Peate for being the "essential ingredient in the recipe for success in what was then a difficult, unpopular, taboo issue". Corporate Spokesperson for Gay/Lesbian issues for many years, Alf Peate worked with Sue to develop and formalise a cohesive program now known as the NSW Police Force GLLO Program.



THE STREETWATCH REPORT



'Streetwatch 199(**Report' launched**

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'The Streetwatch Report' by the Gay & Lesbian Rights Lobby published the results of a phone in survey - the first study of violence and abuse against lesbians and gay men in NSW. The report was launched by The Hon. Ted Pickering, Minister for Police and Emergency Services at the Pride Club on Flinders Street.

This report and related work by the Gay & Lesbian **Rights Lobby helped** establish a partnership approach to addressing homophobic violence and provided evidence to support the need for a Gay & Lesbian Liaison Officer program for NSW Police.



'Stop the Bashings' posters appeared across

'Stop The

community sites statewide in 1990, one of the many reporting campaigns police have initiated, in partnership with the community, to increase reporting of homophobic

violence. These were designed by artists from the gay and lesbian community.





Establishment of 1990 **Gay Contact** Officers

A key recommendation of the Streetwatch Report was to establish Police Gay & Lesbian Liaison Officers. It took just three months for the first 'Gay & Lesbian Contact Officers' to be appointed at six metropolitan police stations. NEED POLICE HELP?

1990 Launch of mobile police station at **Taylor Square**

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Establishing a mobile police station at Taylor Square was a key safety strategy designed to provide a highly visible police presence in the area. It demonstrated a clear commitment to the gay and lesbian community and they loved 'the bus'.

The bus was at Taylor Square on Thursday, Friday and Saturday nights and continued until 1994. Following community consultation it was discontinued in favour of mobile foot patrols.





The bus continues to make appearances on Oxford Street today as part of targeted campaigns such as 'Street Safety' led by ACON's Anti-Violence Project



29 **NOV 199**



Protest against Rev. Fred Nile at 'Festival of Light'

Despite significant gains, a protest in Kings Cross against Rev. Fred Nile resulted in 22 arrests prompting wide criticism of police in the gay and lesbian media. This raised questions about the level of commitment police had to improving relationships with the community.

In response, the Police Commissioner called for a 'Street Marches Consultative Group' to be established.



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1990



Sydney Star Observer (06/02/1991

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Police at Fair Day GLLOs have a long history of involvement in Fair Day, which now includes our own stall and the NSW Police Band performs each year. 1991 was a more low key event but we had to start somewhere.

161 Commissioner's agenda NSW Police put gay and lesbian liaison on the agenda of the Police

NSW Police put gay and lesbian liaison on the agenda of the Police Commissioners' Conference of Australasia and South Pacific with the paper 'Prejudice, A Barrier to Professionalism'.



Nineteen police in the role of GLLO in their patrol

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By 1992 nineteen police had taken up the GLLO role at police stations across the state.

First police stall at Fair Day 1992 saw the GLLOS firs official involvement in

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1992 saw the GLLOs first official involvement in Mardi Gras Fair Day and our first stall. The response from the community was extremely positive and the police motorbike has become a regular feature. Posing for a photo on the bike has become a popular Fair Day pastime to raise money for charities.





Police present Mardi Gras with an award for crowd control and safety

Management of an event the size of The Sydney Gay & Lesbian Mardi Gras and ensuring the safety of participants and spectators is no mean feat. To acknowledge the highly professional and coordinated approach of the organisers, NSW Police awarded SGLMG for Outstanding Crowd Control & Safety.

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Senior working party established

A 'Senior Working Party on Improving Police Gay/ Lesbian Relations' including Assistant Commissioners, Region Commanders, the Gay/Lesbian Client Consultant, GLLOs and most importantly community representatives, was established. After 1993 it was chaired by the Sponsor on Gay/Lesbian issues and developed strategies addressing crime reduction, customer service, police gay/lesbian relations, education and training, professional policing and gay and lesbian employees.

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Outing 35 gay cops

A threat by an organisation called 'Gays Against Institutionalised Homophobia' to 'out' 35 police officers prompted the Police Commissioner to respond by publishing a message in Police Weekly conveying his support for gay police and condemning the actions of GAIH.

FROM THE COMMISSIONER

The NSW Police Service has recently received intelligence that a group calling basil Cays lighters: Institutionabase! Hemophetia (CAH) is planning to disclose the sexuality of gpy/ lilegedly gay Police sometime in the New Year (this factic is known as "outing"). Liabhor this practice and condemn such totics as an invession of privacy and a form of

A person's security has ording to do with how well hery do their jets, there is note to be meaning to the three of performances and data. Furthermone, Prices are ended to be as need or protection about their security as they choose to be in neither situation should you have and, introduced or chickness. I would personal bits to measure pay foliax who find means adjust to and have among the other theory.

- Firstly, report these incidents to your Patrol Commander or District Comman full and proper investigation.
- 2. Secondly, ensure that the EEO Unit is advised of the incidents,
 3. Thindly, remember that the New South Wales Police Service is covered by the A
- because of their homosexuality or perceived homosexuality.
- very Building. I would like to encourage Police at all levels to remember that this is a sensitive and sensuatter and that I would expect a high dogree of support and understanding on these issues.

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1992 POLICE SERVICE WEEKLY

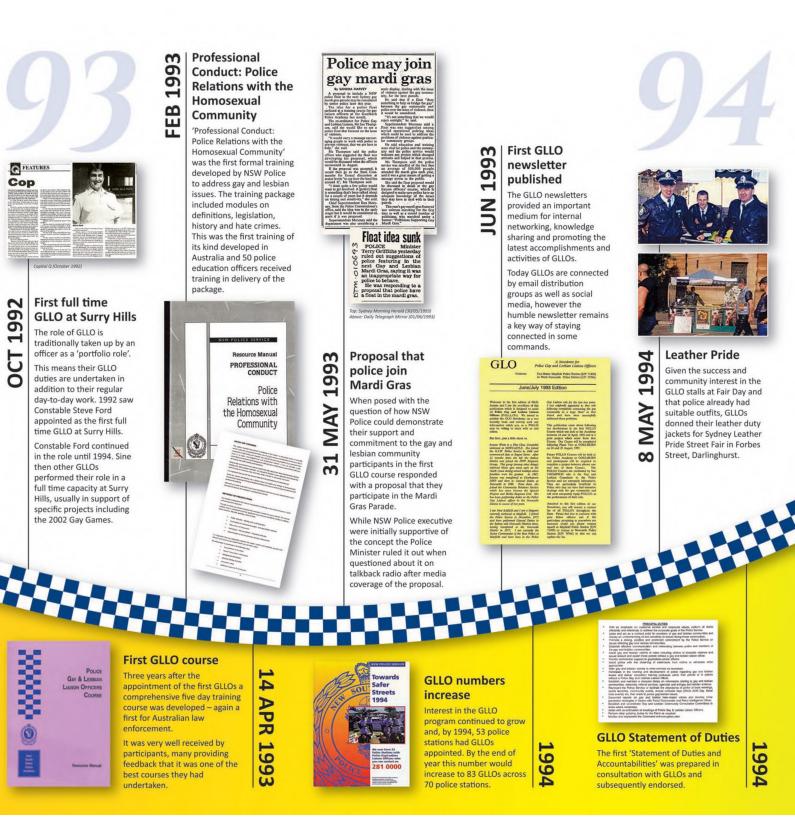
Sydney Star Observer (20/03/1992) Photo by Brian Morland



Volunteer street patrols underway

Volunteer street patrols in Darlinghurst and Newtown were underway in response to ongoing concerns about safety.

20 MAR 1992



1994

Streetwatch Committee

The Streetwatch Committee Final Report was launched by the Hon. Garry West, Minister for Police and **Emergency Services at** Parliament House, highlighting some significant achievements of NSW Police in relation to anti-gay violence and improving police gay and lesbian relations.

The findings provided an important opportunity to showcase some of the ground-breaking work being conducted by GLLOs in close partnership with the community.



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NSW Police were keen to continue the momentum created by the Streetwatch Report and decided to conduct further research into violence and harassment experienced by gay men and lesbians. A survey of 1994 Mardi Gras Fair Day participants informed 'Out of the Blue' - a research report that continues to be referenced today, despite its age.

The report explored the level of victimisation of lesbians and gay men and measured victim satisfaction with the services provided by police. Out of the Blue findings informed future police strategies to combat homophobic violence, increase reporting, address police training needs and improve customer service.

S Stop the 199 Violence

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'You Can Help Stop the Violence', a joint NSW Police, Anti-Violence Project and NSW Health initiative to encourage reporting of homophobic violence, was a popular and highly visible campaign including posters, brochures, fridge magnets, stickers and coasters.

Palice Service Weekly (05/03/1995)



The policing of 'beats' has always been an important issue. Historically, men who were victims of crime at 'beats' would not report to police and policing practices used during those years were not helpful. In order to continue to strengthen our relationship with the community and reduce homophobic violence, action was required.

After two years of collaboration with community agencies the Commissioner articulated clear expectations of police in managing crime at 'beats' in a circular published in Police Weekly. With a focus on 'High Visibility' policing and engaging with community agencies to address problems, the circular was adopted as official policy and later included in the 'Police Handbook' under 'B' for 'Beats'.



Policy on beats



Accepting the Award: Asst. Comm. Alf Peate with Sue Thompson (left) NSW Police Service Gay & Lesbian Client Services Consultant, with members of the Gay & Lesbian Anti-Violence Project.

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Australian Violence Prevention Award

In acknowledgement of the work of NSW Police and GLLOs in targeting hate crimes and improving gay and lesbian relations police were joint winners of the prestigious Australian Violence

GLLO

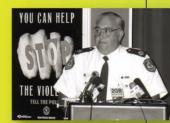
Prevention Award.

numbers pass 100

First NSW Police Lesbian & Gay **Policy Statement** and Action Plan

The 'Senior Working Party on improving Gay/Lesbian Relations drafted the first NSW Police Lesbian & Gay Policy Statement and Action Plan in 1995. Significant consultation with the community was undertaken in its development and it was latter recognised with a Premiers Certificate of Achievement in 1997.

1995



First corporate sponsor appointed

Assistant Commissioner Alf Peate APM was the first senior executive appointed as NSW Police Corporate Spokesperson for Gay & Lesbian issues, Corporate Sponsors have continued to play a vitally important leadership role both within and outside of NSW Police.

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SEP 1995



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First GLLO posters produced

The first GLLO poster was designed and distributed to commands and community groups in 1996. You might find these posters on some police station noticeboards almost 20 years later.

Police to march

1997 Commissioner Peter Ryan attended Mardi Gras as a guest of the Sydney Gay & MAR Lesbian Mardi Gras Association.

It was a very proud moment indeed for Sue Thompson when she attended the Gay & Lesbian **Business Association dinner** with the Commissioner shortly after the 1997 parade and announced that uniformed police would march in the 1998 parade for the very first time. They received a standing ovation.



GLLO Course gets national attention

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The GLLO training course was attracting attention not only from other Australian police organisations but also internationally. Officers from Victoria, Western Australia and Federal police attended NSW Police GLLO training in 1997. Since then South Australia Queensland, Tasmania and even UK police have attended GLLO courses. Pictured here are NSW Police and guests from Victoria Police as well as NSW Attorney Generals Department.

1998 Police march in Mardi Gras for the first time

30 uniformed officers marched in the 20th Mardi Gras parade. Police marchers formed up near the 78rs as a symbolic gesture of respect and the police minister sent a message of support on the night. The marching contingent banner read "We're here

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because we care" and a community announcement ran in the Mardi Gras guide: "Who says time doesn't heal". But 1998 was not all good



news for GLLOs. Public criticism over police being paid to march in the Mardi Gras prompted the decision that officers would not be paid and were only allowed to participate on a voluntary basis. This position continued until 2001 when approval was granted for police to march on rostered duty and paid accordingly.

1998 - This is no



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Police enter Mardi Gras parade

1996 marks the very first time NSW police entered the Mardi Gras Parade with a police bus carrying large banners "Stop Violence Against Gays & Lesbians Tell The Police



A CAREER OPPORTUNITY FOR GAY MEN THAT DOESN'T PUT YOU IN A STRAIGHT JACKET.



Gay and lesbian recruitment campaign

The police targeted recruitment campaigns of the 90s were playfully building further trust and confidence within the community.

UN 1997

AVP 'Community United Against Violence'

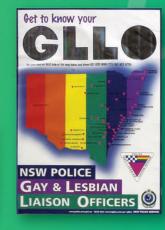
campaign Like the 'Homophobia -What are you scared of?' campaigns in the 90s, celebrities as well as other influential role models appeared in the 'Community United Against Violence' campaign supported by the NSW Police.

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GLLOs statewide

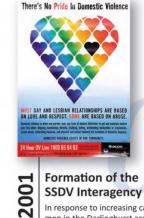
metropolitan and 40%

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Launch of 'Passionate Acts' at Parliament House GLLOs have been tasked to

do a range of community engagement activities but never before, and not since, have they been asked to escort a popular drag queen down the steps of the NSW Parliament House theatrette to launch 'Acts of Passion' - an educational guide to the 1999 law reforms affecting same sex couples - The Property (Relationships) Legislation Amendment Act 1999.





Formation of the SSDV Interagency

In response to increasing calls from gay men in the Darlinghurst area experiencing domestic violence but unsure of who and where to go to for help, the 'Same Sex Domestic Violence' or 'SSDV' Interagency - now called the LGBTIQ DFV Interagency formed in 2001. Government agencies partnered with non-government services and groups to provide a collaborative response to the issues surrounding SSDV. GLLOs have been active participants consistently since its formation. Today, Domestic Violence Liaison Officers (DVLOs) as well as GLLOs attend meetings and share information on a regular basis.

Matt O'Neil receives Pride Award

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Acting Sergeant Matt O'Neill, full time GLLO at Surry Hills for some years, was the first NSW police officer to be awarded a 'Pride Award' which he received for services to the gay and lesbian community.





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Vale **David Toolan**

On 20 November 2005 David Toolan died suddenly. His friends, family and colleagues, including the many GLLOs he had befriended, were deeply saddened by his passing. A memorial service was conducted by the GLLOs to honour him personally and for his contributions to the NSW Police Force and the GLLO Program.

Major review of GLLO training

formally liaison officers for

Today GLLO training key community agencies help deliver course

GLLO pins endorsed

POLICE

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Gay Games

organisers of large gay events. In 2002,

deployment of GLLOs in the history



Second policy endorsed

Lesbian and Transgender Issues), developed the second policy on gay and lesbian issues which was endorsed by the Commissioner and CET (Commissioner's Executive

throughout the second difference in the 2011-2014 document however, is the formal acknowledgment of the community and the need for police to understand

enforcement policies of its kind worldwide.

Policy Statement on Gay and Lesbian Issues 2003-2006





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Jackie Braw joins NSW Police

Our current Senior Programs Officer, Sexuality & Gender Diversity, joined the NSW Police Force in 2006, having recently come from the (then) NSW Attorney General's Department as their first ever Gay & Lesbian Policy Officer.

Jackie came to the role with key objectives to consolidate the work David had begun in relation to improving and operationalising the GLLO course, conducting a survey of GLLOs statewide to gain a better understanding of their activities and needs and concerns, and further strengthening partnerships with key community groups.



Capacity building

MAY 2007

In response to ongoing concerns about safety and criticism of police, particularly in an area where most gay and lesbian people should feel safe and protected, NSW Police decided to train every officer at Surry Hills Command to ensure they were aware and sensitive to issues facing the gay and lesbian community, especially the fear of homophobic violence.

The expertise of one of our longest serving GLLOs, Sergeant Brad Scanlan, was called on to deliver training to all officers attached to Surry Hills Command.

Gay ed for Surry Hills cops



A national approach

2006

partner in the country's first whole of government violence against gays, lesbians, bisexual and transgender people -Strategic Framework (2007-2012). Working **Together - Preventing** Violence Against Gay, Transgender People.

the NSW Police Force. community are recognising the benefits of and well being

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Pride in participation

Every year before the parade, GLLOs gather in the basement of the Sydney Police Centre to marching skills.



Believe it or not. police get very nervous about and want to look their best on Mardi Gras night!

Mardi Gras night. It is a great way to acknowledge the

work of GLLOs throughout the year morale booster







Clover Moore – formerly Member for

of LGBTI communities, championing civil rights, social justice and safety. NSW Police have joined forces with the City of Sydney on many projects aimed at improving safety for LGBTI people and increasing

In November 2007, amidst increasing community concern about Campbell, called for a forum on homophobic violence.



GLLO poster

The 2007 GLLO poster and postcard featured GLLOs participating in the traditional Fair Day tug-o-war (original photo taken in 2002)



'That's so gay' conference

Student police lectures

Since the early years of the program GLLOs have been panels and related activities in schools helping to challenge

conference was conducted by the NSW Anti-Homophibia Interagency – a committee that NSW Police continues to actively participate in.

The first recruit lecture by a Corporate Sponsor specifically on LGBTI

2008

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to report.

Concerns over policing of Mardi Gras

A number of incidents during Mardi Gras 2013 attracted a great deal of media attention and community concern – focussed mainly on allegations of excessive force and the manner in which police conducted drug operations.

Police took the concerns of the community very seriously and immediately began to respond including investigating complaints, participating in a community forum and working closely with partner organisations and community groups. The corporate sponsor led this response and GLLOs were tasked to rebuild trust and confidence in local communities.

pride in diversity

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Workplace inclusion

Also in 2013 the NSW Police Force officially joined Pride in Diversity, an employer support organisation aimed at assisting employers become more inclusive and supportive of their LGBTI staff.

police to provide training to GLLOs as well as new recruits and provides an ongoing employer support service in relation to internal policies and practice.





Region Sponsors

Six region sponsors for Sexuality & Gender Diversity were appointed in 2014 and met for the first time in April. One of the first things they did was



Mardi Gras Accord

In February 2014 the NSW Police Force and Mardi Gras entered an agreement to jointly plan a consistent approach to policing Mardi Gras events. Specifically, the Accord highlights policing levels appropriate to the scale, risk, cultural sensitivities and visitation outcomes o the Mardi Gras Festival.

Part of the agreement ensures continuing education and training of police to facilitate the best possible experience for participants and visitors to Mardi Gras.

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A measure of the success of this Accord and related activities of the NSW Police Force, Mardi Gras and partner organisations is that there were no complaints to police in 2014 in relation to policing of the festival.

Bingham Cup

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2013

A major community event in 2014 was the Bingham Cup – the 'world cup' of gay rugby! GLLOs from Surry Hills and other metropolitan commands were actively involved in welcoming visitors and participants to the Bingham Cup events and our own Corporate Sponsor, Supt Tony Crandell, was honoured to give an award during the event.





Building on our strengths

Since the first education on gay and lesbian issues was delivered in 1993, the NSW Police Force have come a long way in developing and implementing comprehensive LGBTI training for its officers. Today, GLLO training involves four intensive days of face to face education. Guest presenters from every key community organisation offer their expertise and insights in an environment where GLLOs feel comfortable enough to ask the tricky questions. Community members are invited to share more personal stories, most recently a 'Community Encounters' speed dating session borrowed from Victoria Police's GLLO course proved very popular.

GLLOs also learn about bias crime, domestic and family violence, transgender and intersex issues, beats managemen issues and community engagement through the ever increasing list of community events that GLLOs participate in In the last 10 years a total of 167 police officers have undertaken GLLO training.

25 years and GLLO-ing indeed – the program continues to evolve and change to keep up with law reform, social change and policing practice. The achievements of the GLLO program over the last 25 years have never been comprehensively recorded in one place. Our hope is that this history will continue to live, changing when new information comes to light and with further progress in years to come.



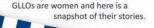


Corporate Sponsor for Women in Policing – Detective Supt Karen Webb APM

Women have played a significant role in supporting and promoting diversity within the NSW Police Force for 100 years. They have enthusiastically taken on liaison roles within the organisation including the GLLO role, showing empathy and compassion for the needs and concerns of members of LGBTI communities. From the pioneering work of Sue Thompson in the 90s, through to the leadership demonstrated by our Region Sponsors for Sexuality and Gender Diversity (five are women), and our former Corporate Sponsor Superintendent Donna Adney,



awareness of the challenges faced by LGBTI people in reporting crime and accessing support has been enhanced greatly across the state. Currently, 60% of our





There are currently six region sponsors across NSW championing social justice for LGBTI people – five of them are women.

Three Corporate Sponsors for Sexuality & Gender Diversity (or Gay & Lesbian Issues as it was formerly known) have been women: Christine Nixon (who later became Victorian Police Commissioner), Detective Superintendent Karen Webb – currently our Corporate Sponsor for Women – and Superintendent Donna Adney.

One of our region sponsors, Inspector Gemini Bakos, joined the police in 1994 and started doing GLLO duties the following year, working at Burwood, Eastwood, Cabramatta, North Shore, Northern Beaches, Quakers Hill and Hawkesbury, before coming to Orana (Dubbo) where she is now based. She also spent a year travelling to remote Indigenous agencies and communities all over the country while on secondment with the Australian Crime Commission. Gemini formally trained as a GLLO in 2000 and has continued supporting LGBTI issues for 20 years. Before coming to the police she was the fifth female in the state to be recruited as a full time firefighter with Fire & Rescue NSW.

Not all of our GLLOs are police officers. Ruth Edwards is a civilian region domestic violence coordinator for the Northern Region of NSW. She has been in this role since 2008 and performed a GLLO role since 2011, finally undertaking formal GLLO training in 2014. She trained as a GLLO to 'give back' to her host command, Mid North Coast, and to better understand and respond to domestic and family violence experienced by LGBTI people and can now more effectively support police in her area. Ruth was instrumental in adapting a domestic violence poster for the LGBTI community.

Some GLLOs are also school liaison officers. Senior Constable Amy Epstein is based in Albury and provides GLLO services to her command as well as schools and young people in her area. She is proud to have the opportunity to be a positive and supportive role model for young LGBTI people and the local community, challenging homophobic bullying in schools and offering supp<u>ort</u>.

GLLOs may not all begin their careers as police. Senior Constable Veronica Stephens, currently based at Brisbane Water Local Area Command, was a chef before joining the police. Last November, Veronica hosted the first ever Transgender Day of Remembrance event at Gosford Police Station.

Increasingly there are community concerns about safety on public transport. GLLOs also work with the Police Transport Command. If you live in Sydney you might bump into Senior Constable Sophie Savage on the public transport network. As a GLLO she aims to help people feel comfortable and safe on public transport and enjoys working with young LGBTI people in particular.









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