2022 Special Commission of Inquiry into LGBTIQ hate crimes

Before: The Commissioner, The Honourable Justice John Sackar

At Level 2, 121 Macquarie Street, Sydney, New South Wales

On Tuesday, 22 August 2023 at 10am (Day 83)

Ms Meg O'Brien (Counsel Assisting)
Mr Rhys Carvosso (Senior Solicitor)
Mr Enzo Camporeale (Director Legal)

Also Present:

Mr Anders Mykkeltvedt for the NSW Police

THE COMMISSIONER: Yes.

MS M O'BRIEN: Commissioner, I appear to assist you, instructed by Mr Carvosso, and I have been previously instructed in this matter by Ms Jacqueline Krynda, who has provided invaluable assistance in preparing this matter for hearing today.

THE COMMISSIONER: Thank you.

MR A MYKKELTVEDT: May it please, Commissioner, I appear for the Commissioner of Police.

THE COMMISSIONER: Thank you, Mr Mykkeltvedt. Yes.

MS O'BRIEN: Commissioner, these submissions concern the death of Crispin Wilson Dye. I have a number of documents to hand up. The first is the tender bundle in this case, which consists of four volumes, the second is a copy of Counsel Assisting's written submissions, and the third is some short minutes of order with respect to non-publication orders in this matter.

THE COMMISSIONER: Thank you.

MS O'BRIEN: I understand those orders are by consent, Commissioner.

MR MYKKELTVEDT: They are agreed, Commissioner.

THE COMMISSIONER: Thank you.

MS O'BRIEN: Commissioner, as a consequence of those non-publication orders, I will be referring to a number of people in these submissions by a pseudonym, but I will indicate where I'm going to do so.

Crispin Dye was born on 1 June 1952. If he were alive today, he would have recently turned 71. The Inquiry has a photo of Mr Dye, with his guitar, that will be brought up on screen now.

As might be apparent from that photograph, Mr Dye was a musician. He was frequently playing music or singing, often at many different venues around Sydney. He was also the former manager of the Australian rock band AC/DC and had also previously worked with the bands The Easybeats and

Rose Tattoo.

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Shortly before his death, Mr Dye had released his debut solo album called "A Heart Like Mine", using the stage name Cris Kemp. Kemp was his mother's maiden name. The Inquiry has a copy of the cover of that album, which I will bring up on the screen shortly.

Evidence before the Inquiry suggests that Mr Dye told one of his friends that he didn't use his real name because he thought that if someone found out he was gay, they wouldn't buy his music. Sadly, all the members of Mr Dye's immediate family are now deceased. However, members of his extended family are still alive and have been in contact with the Inquiry.

Mr Dye also had a wide circle of friends. Some of Mr Dye's family and friends are either in court today or are watching online. In the course of the Inquiry's investigation, Mr Dye's family and friends have shared their memories of Mr Dye. We are grateful to them for sharing those memories, and it is readily apparent that Mr Dye was, and remains, a treasured person to many.

Commissioner, Mr Dye died on 25 December 1993, or Christmas Day, when he was 41 years old.

The circumstances of his death, insofar as they are known to the Inquiry, were as follows. Mr Dye had come down to Sydney from Cairns, where he was living at the time, to be with his family and friends over the Christmas period. He had arrived in Sydney from Cairns on 13 December 1993.

On 22 December 1993, he had plans to spend the night socialising with his friends. Between 6 and 7pm that night, Mr Dye attended the Bellevue Hotel in Paddington, where he met a friend and former colleague for dinner and a few drinks.

At around 8.10 to 8.30pm, Mr Dye and that same friend went to the Paddington Inn on Oxford Street in Paddington, where they met up with some more friends and acquaintances. At the Paddington Inn, Mr Dye consumed a number of drinks. Mr Dye was observed to have had coffee, two schooners of beer, a glass of Champagne and a glass of water.

 At around 10pm, Mr Dye left the Paddington Inn alone and went to Gilligan's, a bar above the Oxford Hotel, which was on the corner of Oxford Street and Bourke Street in Darlinghurst. At around 10.30pm, the group from the Paddington Inn joined Mr Dye at Gilligan's. Mr Dye was observed talking to various men at the bar and was seen consuming beer and wine, as well as iced water between alcoholic drinks. He also went downstairs to the Oxford Tavern, which was a known gay bar.

At around 1am on the morning of 23 December 1993, Mr Dye's friends left Gilligan's to go to the Courthouse Hotel on Oxford Street, directly opposite Gilligan's. Mr Dye remained behind at the Oxford Hotel, where he was seen to have a black or brown leather wallet on him with money in it, Country Road glasses and various CDs.

At around 2.15am that same morning, Mr Dye met up with another two friends outside the Oxford Hotel. When these friends saw Mr Dye outside the hotel, one of them observed that he was staggering and very intoxicated, nonetheless said that he was in a very happy mood. Mr Dye then went with those friends to the Flinders Hotel in Flinders Street, Darlinghurst to play pool. Once at the Flinders Hotel, Mr Dye consumed more beer.

At around 3am, when his friends went to leave the Flinders Hotel, they couldn't find Mr Dye. The bartender at the Flinders Hotel recalled that Mr Dye had been at the Flinders Hotel for around 10 to 15 minutes. The bartender recalled that he was well affected by alcohol and talking loudly. He had the impression that Mr Dye was looking for male company in the hotel, although the bartender did not see him speak to anyone.

The bartender saw Mr Dye leave the Flinders Hotel at around 2.45am, turning left out the front door into Flinders Street, with his friends leaving about 10 minutes later. The same bartender, who remained in the vicinity, later saw Mr Dye walking across Oxford Street towards the opposite street corner. He observed that Mr Dye was walking normally, although he was obviously intoxicated and was talking to himself.

At around 4am that morning, Mr Dye went to the Courthouse Hotel and attempted to purchase a drink, but he was refused service due to his level of intoxication.

Mr Dye then exited the hotel, turning left into Oxford Street.

At about 4.30am, a person called Owen Read, a resident of Surry Hills, came upon Mr Dye lying on his stomach on the road in Little Oxford Street. He bent down and touched him and heard him grunt. He couldn't see his face or any blood. Mr Read then went to check on his friend further up the laneway but couldn't find him, and by the time he had walked back to Mr Dye and spoken to the police, who had arrived at the scene at that time, the police and paramedics were already in attendance.

At around 4.35am, meanwhile, a person called Scott Neilson was driving to work and had stopped at a traffic light at the intersection of Campbell Street and Bourke Street, when he saw three men on the northern side of Campbell Street near the intersection with Little Oxford Street. He described them, and I quote, as "Islanders". Mr Neilson said that these men were standing around what appeared to be a large object which was lying on the ground, and they were picking it up and moving it around.

As Mr Neilson drove away from the lights, going west along Campbell Street, he saw three men grab something from the object and then run west along Campbell Street on the northern side of the footpath.

As Mr Neilson continued to drive, he realised that the large object was in fact a man lying face down in the street. Mr Neilson then attempted to look for a police station. He drove down Campbell Street and turned north into Crown Street and observed the three men run west into Goulburn Street. Mr Neilson then turned into Oxford Street and again observed the three men, this time walking in a westerly direction along the southern footpath of Oxford Street. He then continued past them and reported the incident at Surry Hills Police Station.

Commissioner, there is an annexure to Counsel Assisting's written submissions noted as annexure A, which contains a map of the area where Mr Dye was found. I would be grateful if that could be brought up on the screen.

Commissioner, number 5 on that map identifies the area where Mr Dye was found, and the other numbers represent the venues that he had visited before he was assaulted.

Number 1 is the Oxford Hotel. Number 2, down on Flinders Street, is the Flinders Hotel. The Courthouse Hotel is number 4 in that annexure.

Commissioner, when he was found, Mr Dye was alive but in cardiac arrest. He was blue, unconscious, was not breathing and had no cardiac output. He had abrasions to his face, blood coming from his nose and a swollen left eye. He was treated by paramedics at the scene and was then transported to St Vincent's Hospital at 5.07am that morning.

Police observed coins in the area where Mr Dye was found, and it was subsequently discovered his wallet was missing. Upon arrival at St Vincent's Hospital, Mr Dye was observed to have sustained a massive head and brain injury and was in cardiac arrest. He required cardiac resuscitation, intubation and ventilation.

At around 1.30pm on 23 December 1993, so later that same day, Mr Dye was transferred to St George Hospital in Kogarah, but his condition deteriorated, and eventually life support was ceased on 25 December 1993.

Commissioner, a post-mortem examination was carried out by Dr Liliana Schwartz on 27 December 1993, and a report was subsequently prepared for the Coroner. The report that was prepared for the Coroner describes various fractures sustained by Mr Dye to his head and neck and various other minor injuries to his limbs, including bruises, scratches and abrasions. An examination of Mr Dye's brain revealed that he had suffered extensive internal injuries.

Dr Schwartz concluded that the direct cause of Mr Dye's death was a head injury.

Later, in 1997, the police asked Dr Schwartz to prepare a further report on the likely cause of Mr Dye's injuries. Dr Schwartz concluded that Mr Dye was hit at least three times on the face and the left side of the head by a blunt object. An inquest into Mr Dye's death was held on 7 and 8 August 1995 at the Coroners Court of New South Wales before the State Coroner at the time, his Honour Derrick Hand.

On 8 August 1995, State Coroner Hand found that Mr Dye

died of the effects of a head injury inflicted on 23 December 1993 in Campbell Street, Darlinghurst by a person or persons unknown.

Commissioner, I will now briefly outline what occurred in relation to the initial investigation by the NSW Police into Mr Dye's death. I will note that further details about the initial investigation are contained in Counsel Assisting's written submissions, and these oral submissions about the initial investigation are more by way of broad summary.

In the immediate aftermath of the attack on Mr Dye, the police patrolled the area surrounding Campbell Street and Little Oxford Street in an attempt to locate the three men who Mr Neilson had seen standing over Mr Dye. Police examined the crime scene, took a number of photographs and collected some exhibits.

Police also attended St Vincent's Hospital and took photographs of Mr Dye. A blood sample was also taken from him. Police took possession of Mr Dye's clothing, including blue denim jeans, a brown belt, a denim shirt, a pair of maroon shoes, a pair of maroon socks and a white T-shirt.

The Inquiry is in possession of a photograph of those items, and I would be grateful if that could be brought up on the screen. Now, Commissioner, on the screen, on the left, at least, you can see a photo of the jeans that Mr Dye was wearing at the time he was assaulted; his T-shirt is on the right of that picture there. If I could just scroll down somewhat, his blue denim shirt that he was wearing can be seen in that picture, together with his maroon shoes and maroon socks.

It is not readily apparent, Commissioner, but that shirt has a pocket on the left-hand side, the significance of which I will get to in a moment.

I think there is one further picture. Thank you. That's just a clearer picture of the T-shirt that Mr Dye was wearing underneath that shirt. There is obviously a degree of bloodstaining on those items there.

Now, Commissioner, these items of clothing were examined at the time by DSC Lyle Van Leeuwen of the Crime

Scene Unit of the NSW Police. He made some visual observations about those items, including that they were stained with blood and that the jeans, in fact, were soiled with faeces.

I will come back to those items in due course, because for the Inquiry's purposes they have assumed some degree of significance, but for the time being, while we are discussing the investigation, I will continue with what happened in the immediate aftermath of Mr Dye's death.

On 29 December 1993, so four days after Mr Dye had died, a strike force was established. It was named Strike Force Barcoo. The purpose of the strike force was to investigate Mr Dye's death.

 Now, in the weeks following Mr Dye's death, a number of witnesses told police about various unidentified males and possible suspects seen either on the morning of Mr Dye's death or in the days previously. These included various witnesses who had seen a group of three young men together that morning and one of whom was himself attacked and robbed on the same morning that Mr Dye was attacked. These attacks are described at paragraph 225 of Counsel Assisting's written submissions.

Various identikit images were created by these eyewitnesses, and they were later published in the media. Numerous calls were received from members of the public nominating various suspects.

 Also in this period, Commissioner, various items belonging to Mr Dye resurfaced. On 9 January 1994, Brenton Dye, Mr Dye's brother, found a letter at Mr Dye's home in Cairns, indicating that Mr Dye's wallet had been located in a garbage bin in Cairns and was at Cairns Police Station. However, this wallet appears to have been a wallet that had been lost by Mr Dye, or it had been stolen from him, prior to his trip to Sydney in Christmas 1993 and had not been recovered prior to Mr Dye travelling to Sydney. I will refer to this wallet, Commissioner, as the "first wallet".

On 21 January 1994, Brenton Dye again went to Mr Dye's home in Cairns and, on this occasion, located a package in the mailbox, which had been sent from Sydney. The package contained a number of cards that would ordinarily be found in a wallet, such as a Frequent Flyer card.

After inquiries were made, it transpired that those items had been handed in to the offices of Ansett Australia in Surry Hills on 23 December 1993, and the package had been posted back to Mr Dye's address in Cairns by a staff member of that office. These items were sent to the police for fingerprint examination, but no results were returned.

A number of weeks later, on 14 February 1994, a solicitor was approached in his office at the Inner City Legal Centre on Oxford Street in Darlinghurst by a man who refused to divulge his identity. That man produced a wallet, which I will refer to as the "second wallet", which he said had been taken by him by mistake at a nearby McDonald's. This wallet contained Mr Dye's ATM card, along with various other items apparently not connected with Mr Dye, such as a passport in a name that is known to the Inquiry, but I will refer to that name as "MB", and items belonging to a third person, who I will refer to as "FA".

It appears that at least to some extent, the police tried to obtain fingerprints from the contents of the second wallet. However, in response to the Inquiry's request for these records, the police have confirmed they cannot find the results of that fingerprint testing.

What is apparent, however, is that an investigation was conducted into the person known as MB, but it failed to lead anywhere and he was ultimately not investigated any further. It appears that the police concluded that the second wallet was most likely the wallet of MB.

It seems, Commissioner, that the wallet that Mr Dye was actually carrying on the night he was assaulted was never recovered. Brenton Dye told the police that he believed Mr Dye would have been carrying a black Artex branded wallet, because he had purchased such a wallet for Mr Dye the prior Christmas, so Christmas 1992. In January, Mr Dye's mother, Jean, accompanied police to purchase a replica of this wallet, which I will call the "third wallet".

Commissioner, I note that among the material produced to this Inquiry by the police in response to a summons was a physical wallet. That wallet, however, was unmarked and it is not clear whether that wallet was the first, second or third wallet, or indeed some other wallet.

being about the various wallets involved in this matter, but I will point out that due to the way in which records have been kept in this case, it has taken considerable effort by Inquiry staff to work out the role that each of the three wallets has played in this case, and more detail about that process is contained in the written submissions.

 Commissioner, during the initial investigation stage, the police investigated two persons of interest. One of these persons of interest was a person I will refer to as "JF".

Commissioner, I won't say anything more for the time

JF was nominated by several people as being similar to the identikit images created by an eyewitness. He was interviewed by police on a number of occasions and at least initially admitted to witnessing the assault on Mr Dye. However, JF later said that he was not present in Sydney on 23 December 1993 and what he had been talking about to police was a completely different incident. JF's family and friends provided an assortment of suggested alibis. However, several of these alibis were inconsistent with each other.

JF was questioned at the inquest into Mr Dye's death and gave evidence that the version of events he had initially provided to police was false. He stated that he had supplied false information because he was scared. However, at the conclusion of the inquest, State Coroner Hand commented that JF's alibi, and I quote, "had more holes in it than a sieve" and that the alibis that were coming up for him were, and I quote again, "unbelievable". Nonetheless, the State Coroner also concluded there was insufficient evidence to tie him to the murder of Mr Dye.

 The other person of interest in this case is someone I will refer to as "DJ". In May 1994, police received information that DJ and his associate MJB, which is also a pseudonym, may have knowledge about the attack on Mr Dye. Other associates of DJ claimed that he had told them that he had been involved in assaulting and robbing homosexual men. However, DJ refused to speak to police and was ultimately not questioned about the murder of Mr Dye.

DS Geoffrey Knight, who was the OIC of the original investigation, ultimately concluded that while DJ bore some

physical similarities to the individuals described by witnesses in connection with the attack on Mr Dye, there was insufficient evidence to substantiate that DJ or MJB may have been involved in the murder.

Ultimately, however, Commissioner, these early investigative leads went nowhere, and after the inquest into Mr Dye's death in 1995, Strike Force Barcoo was deactivated.

Nonetheless, Commissioner, in January 1996, police received information related to the possible involvement of a person called Richard Leonard in the death of Mr Dye. At this time, Mr Leonard was already on remand for two murders, of which he was later convicted.

In sentencing Mr Leonard for one of these murders, Justice Badgery-Parker found Mr Leonard had been motivated by anti-LGBTIQ bias. Mr Leonard had admitted to killing a man by hitting him on the back of the head with a telescopic baton that he carried around with him. He stated that he struck a man several times to the back and side of the head before the man fell to his hands and knees and started screaming. Mr Leonard believed someone was coming, so he left the scene at that time. Mr Leonard later read about the murder of Mr Dye in the newspapers some days later and believed that he was the man he had assaulted.

On 20 January 1999, as a result of this information, Strike Force Barcoo was reactivated to continue the investigation into Mr Dye's murder, with a view to charging Mr Leonard and the man who allegedly accompanied him, who I will refer to as "SM".

 However, considerable doubt was thrown on the suggestion that Mr Leonard was in fact involved when SM provided an account of events potentially inconsistent with Mr Leonard's admission. His description of the location of the attack and the appearance of the victim did not match the attack on Mr Dye.

Furthermore, although the police subsequently obtained evidence that it was possible that Mr Dye would have been able to move up to 500 metres after being assaulted, there were no blood trails to indicate that Mr Dye was assaulted anywhere other than where he was found.

Ultimately, as part of the reinvestigation, a review was undertaken and a victim was identified who had been assaulted in Darlinghurst on 27 December 1993, and the circumstances of this assault were such that the police considered it more likely that Mr Leonard was the assailant in that case rather than in the case of Mr Dye. As a result of that discovery, Commissioner, on 8 February 2001, the DPP advised the police that no charges should be laid. At that point, all investigations into the death of Mr Dye appear to have ceased.

Since that time, Commissioner, Mr Dye's case has been the subject of what is called a review by the Unsolved Homicide Team in 2005, and it was also subject to what was called a triage by the Unsolved Homicide Team in 2019. However, there has never been a reinvestigation of this case over that time period and as a result of those processes by the police.

Both the review and the triage gave rise to recommendations, but, Commissioner, none of the recommendations made in either 2005 or 2019 were implemented, except for the reissuing of the reward for information, which occurred in 2014.

So, for example, Commissioner, the Unsolved Homicide Team review in 2005 recommended that forensic testing be done on the remaining exhibits. As I will explain shortly, this was never done. The fact that this was never done following either the 2005 review or the 2019 triage is particularly curious, given the 2019 triage concluded that:

There appears to be an opportunity for a forensic review to be conducted.

Likewise, the 2005 review and the 2019 triage recommended the creation of a timeline or another sort of analysis of all the similar events occurring in the Oxford Street area in the months leading up to and after Mr Dye's murder. This was also never done.

The significance of these failures, Commissioner, will become apparent to you over the course of these submissions.

Commissioner, I would now like to take the opportunity

to address you on the police investigation in this case, and specifically on some key opportunities that were missed by the police.

The first of these is the fact that not all relevant exhibits were tested for fingerprints or sent for forensic analysis. In particular, the failure of the NSW Police to arrange for the testing of Mr Dye's clothing at the time of the original investigation or at any time thereafter is of particular concern, especially in light of the fact that the examination of these items by the Forensic & Analytical Science Service, who I will call "FASS", at the behest of the Inquiry in 2023 has revealed that the DNA profile obtained from Mr Dye's clothing has matched another DNA profile recovered from a crime scene in 2002. I will address that matter in due course.

As to fingerprinting, Commissioner, the 2005 Unsolved Homicide Team review indicates that the health care card and the Frequent Flyer card were fingerprinted in 1994, with a negative result. The items in what I was calling the second wallet were sent for fingerprinting in 1994, but no result was either obtained or recorded, or, if it was at some stage obtained, it hasn't been retained to the present day.

All of those items are described in the 2005 Unsolved Homicide Team review, as in the items that were in the wallet and were subject to fingerprinting, as "unable to be located", and the Inquiry understands that that is still in fact the case.

Moreover, a set of keys was recorded as being found on Mr Dye's person. A NSW Police running sheet notes that Brenton Dye attended the Surry Hills Police Station to collect those keys. There is no mention of the keys in the statements of the investigating officers, and the keys were evidently not tested for fingerprints before being returned.

Secondly, Commissioner, the NSW Police's scrutiny of exhibits from the crime scene was, in my submission, strikingly deficient. In its own examination of the exhibits that have been retained by the NSW Police, the Inquiry has located two pieces of paper, which were folded inside the left-hand pocket of Mr Dye's shirt. One of these pieces of paper was a yellow Post-It Note - I would

be grateful if that was brought up on the screen - and it contained a handwritten name and phone number on it. The name you will see there, Commissioner, appears to be the name, and in fact was, Garry Hook.

The Inquiry located Mr Hook, who was recorded as living in an address in Earlwood which matched the phone number contained on the Post-It Note there, and in March 2023 Mr Hook provided evidence to the Inquiry about his friendship with Mr Dye and the likely explanation for how the Post-It Note with his name on it was found in Mr Dye's pocket.

Mr Hook confirmed that he had never been contacted by the police, and he told the Inquiry that he was not aware of the existence of this Post-It Note with his name and number on it until March 2023, when it was shown to him by Inquiry staff.

The other piece of paper contained in Mr Dye's pocket, which I will also bring up on the screen shortly, Commissioner, was a white piece of cardboard, which contained a small brown mark on it. You will see that on the screen now. That mark was confirmed to be a bloodstain.

Now, examinations were carried out in 2023 at the request of the Inquiry to determine whether this bloodstain mark was a fingerprint or a partial fingerprint. Commissioner, it is clear to the Inquiry that these pieces of paper had never previously been found or noticed. As I have already said, they were found in the top-left front pocket of Mr Dye's shirt, and they were never separately catalogued. The police have also confirmed by correspondence to the Inquiry that they have no information about these papers.

It is submitted, Commissioner, that the failure to find these pieces of paper is extraordinary, given that by their own account, DSC Van Leeuwen from the Crime Scene Unit examined Mr Dye's clothing on 23 December 1993, and also two other police officers separately examined these items that same day. The failure to find these items is also extraordinary, given that there were further police investigations of this case in 1996 and 1999, and this case has been twice reconsidered by the Unsolved Homicide Team.

 Throughout this time, so for a period of 30 years, the exhibits do not appear to have been properly examined.

Furthermore, Commissioner, and perhaps equally extraordinarily, the papers that were found by the police - and there were some that were found - were not retained. A photocopy of the papers that were found was contained in the Coroners Court file, but the police have now confirmed to the Inquiry that those papers cannot now be located - the originals of those papers I'm talking about, Commissioner.

In addition to that, the Inquiry has also established that at the time of his death, there was also yet another different piece of paper on Mr Dye's person.

That further piece of paper, it is now apparent, was a note written by a person by the name of Alexander Paige. Mr Paige has told the Inquiry that a few days before Christmas in 1993, he attended the Bodyline Sauna on Taylor Street in Darlinghurst at some time between 11.30pm and 12.30am, where he met a man named Cris. Cris said he lived outside of Cairns and was visiting Sydney for Christmas. Cris asked for Mr Paige's phone number, and as Mr Paige was staying with his parents over Christmas, Mr Paige gave him a piece of paper with the writing "Alex" and "(parents)" on it, together with his parents' home phone number.

Mr Paige said that on Christmas Eve, the police telephoned his parents' phone number and left a number for him to call them back on, and he rang the number later that day. A police officer told him they were trying to locate the family of a man they believed to be Crispin Dye and that Mr Dye had been found with the note that Mr Paige had given him.

Mr Paige explained that he had met Mr Dye when out drinking in Darlinghurst some time earlier. That, Commissioner, was Mr Paige's only contact with police in relation to Mr Dye's death.

The Inquiry has searched all the files provided by the police and the Coroners Court in relation to Mr Dye's death, and no original or copy of the note has been produced. However, this note is referred to in the notebook of the original OIC, which makes it clear that at some stage, at least, it did exist and it was noted.

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What is particularly troubling about this, Commissioner, is that the pieces of paper found by the Inquiry in Mr Dye's shirt pocket and the other pieces of paper that would have been in his pocket may have been a source of fingerprints or DNA, which, in turn, may have provided the police with information about Mr Dye's assailant or assailants.

As I've previously submitted, Mr Dye was observed on the ground at one stage, surrounded by three people who were seemingly robbing him. It would seem likely that in order to do so, they were going through his pockets. failure of the NSW Police to inspect Mr Dye's pockets carefully and/or retain any papers they found is, obviously enough, a cause for concern.

Thirdly, the recording and management by the police of the exhibits which they did locate is a further cause for The NSW Police did not catalogue some items as concern. exhibits, such as the keys and the papers found on Mr Dye or any of the wallets; and other items which were catalogued as exhibits, such as the health care card and Frequent Flyer card, appear to have now been lost. and nonetheless, in the list of exhibits that were retained by the police, there was an extendible baton.

On 3 February 2023, the NSW Police told the Inquiry that this baton was "seized at some point during the course of the original investigation, possibly as a suspected murder weapon". However, the Inquiry subsequently found a record of a baton of the make in question having been purchased by the NSW Police to allow Dr Schwartz to prepare a subsequent report in 1997 in relation to whether that was the type of baton that could have caused Mr Dye's injuries.

On 17 March 2023, after reviewing its own records, the NSW Police agreed that it was likely that the baton had been mislabeled as an exhibit and had been purchased by the police at a later time and in fact was not seized as a suspected murder weapon.

In oral evidence given to this Inquiry on 5 July, Detective Inspector Warren from the NSW Police accepted that it was not consistent with proper police practice at the time for the extendible baton to have been stored and classified as a potential murder weapon.

Fourth, and finally, Commissioner, police do not appear to have followed up at least two pieces of significant information received by them in late 1993 and early 1994. I won't go into the details of what those items of information are, because I have largely already covered them and they are contained in Counsel Assisting's written submissions, but the failure to do so, to follow up what Counsel Assisting submits is important information, indicates a somewhat desultory or at least what we would submit is a less than rigorous approach to the initial investigation into Mr Dye's death.

Commissioner, the next matter I wish to address you on is the steps taken by the Inquiry in relation to Mr Dye's case and the outcomes of those particular steps.

The investigative steps taken by the Inquiry are set out in paragraphs 92 to 182 of Counsel Assisting's written submissions. I don't intend to address you on all of these steps, Commissioner. However, there are two steps that are of particular significance that I would like to make submissions about this morning.

The first of these steps relates to the production of documents by the NSW Police. On 18 May 2022, so last year, after this Inquiry had commenced, a summons was issued to the NSW Police for all documents relating to the investigation by the police into the death of Mr Dye. Nine boxes of material, in response to this summons, were produced on 8 June 2022. However, on 19 June 2023, so this year and the day before the documentary tender hearing in relation to this case was originally scheduled to take place, the police produced a further 261 pages of material.

At the time this additional material was produced, the NSW Police informed the Inquiry that the additional material would be likely to be documents that had already been produced to the Inquiry. However, when this additional material was reviewed by Inquiry staff, it immediately became apparent that this material contained documents of considerable significance to the Inquiry's Terms of Reference which had not previously been produced.

They included, Commissioner, a witness statement provided to the police in September 2014 by a witness named Janet O'Meara, who was not previously known to the Inquiry.

In her statement, Ms O'Meara said she resided at the [REDACTED] in 1995 with three women named Kerrie, NP253 and Sharon. She recalled that in around February or March 1995, she was in the dining room [REDACTED] with Kerrie and NP253, when they began to discuss the murder of Mr Dye, at which point NP253 said, "I know who did that." Ms O'Meara described NP253 as being in her late 20s or early 30s, with two young children, whom she named. Ms O'Meara's statement also attached a colour Polaroid photograph of herself with NP253 and Sharon taken around that time.

Nothing in the material produced to the Inquiry by the NSW Police indicates that this line of inquiry was ever pursued, despite its obvious significance.

Now, the Inquiry has established that Ms O'Meara died on 20 November 2020. The person Ms O'Meara refers to as "NP253" has since been identified by the Inquiry, and her whereabouts is known to the Inquiry. However, it is of serious concern that a statement of such obvious significance to an investigation into Mr Dye's death was not only never followed up but was not produced to the Inquiry until more than a year after it was first summonsed. The failure to follow up this information in 2014 and the passage of time since then, including the death of Ms O'Meara, has reduced the capacity of the Inquiry or the NSW Police to test this evidence.

The second matter that I wanted to alert you to, Commissioner, is the work conducted by the Inquiry in arranging for the analysis and testing of the remaining exhibits in this case.

The Inquiry has made arrangements for the exhibits that were available to be sent to FASS for testing. The Inquiry has also been able to carry out forensic testing on the two pieces of paper which were brought up on to the screen earlier that were located by the Inquiry.

As I alluded to, Commissioner, this is the first time that any of these items have been subjected to forensic testing, and I will address you on the results of that testing in a moment. However, it is important to note that the Inquiry has been hampered in its efforts to conduct forensic testing due to the passage of time since Mr Dye's death, nearly 30 years. Unsurprisingly, the exhibits and the items located by the Inquiry have degraded over that

time.

That said, Commissioner, the same passage of time has enabled the advancement of technology in the recovery of DNA profiles from exhibits. That being the case, it is not possible to say that the results of the testing conducted by this Inquiry are more limited than they might have been had such testing occurred earlier, especially in relation to the blood on Mr Dye's jeans.

However, what I do submit, Commissioner, is that it is obviously unfortunate that items that could have been a useful source of fingerprint or other evidence were not located by the police at any time since 1993 and only by this Inquiry in 2023. At the very least, from what we know about the evolution of technology over time, useful DNA results could have been developed in 2005, to some degree, when the matter was reviewed by the Unsolved Homicide Team, and certainly to a more extensive degree in 2019, at the time of the Unsolved Homicide Team's triage of this case.

Commissioner, I will now make submissions about the results of the forensic testing undertaken by the Inquiry.

The two pieces of paper that were brought up on to the screen, the yellow Post-It Note and the white piece of cardboard, that were found in Mr Dye's pocket during other forms of testing that were carried out by the Inquiry were, as we have described, a yellow Post-It Note and a thick white piece of paper with "Davidoff Cool Water" written on it, although I'm not sure that's apparent from the image. If we could just scroll up on that, that's the white piece of cardboard there, and, as I previously identified, Commissioner, that brown mark was identified by FASS as a possible bloodstain.

An immediate difficulty that was posed to the Inquiry upon the discovery of these items was the viability or the sequencing of the testing that should be conducted on those items. How and why that was resolved is contained in Counsel Assisting's written submissions, and I won't go into it now.

However, the result of that testing was that the DNA profile that was recovered from that brown mark was consistent with Mr Dye's profile, and a fingerprint analysis of that document revealed that there were no

fingerprints suitable for search or comparison that could be developed from either the white card that is on the screen or the yellow Post-It Note that was folded around it.

It is submitted, Commissioner, that if the police had carefully examined Mr Dye's clothing at the time of the original investigation, the white card would inevitably have been found, and more informative fingerprint or potentially even DNA results might have been able to be obtained, if not at the time, then certainly subsequently.

It is plainly unsatisfactory, Commissioner, that this evidence has lain untouched for nearly 30 years without being found or subjected to testing.

Indeed, once again, during his oral evidence to this Inquiry in July, Detective Inspector Warren from the police agreed that it was a significant oversight for investigators to have failed to search Mr Dye's clothes thoroughly in 1993 or 1994, including as judged by the standards applicable at that time.

Commissioner, the forensic testing carried out earlier this year at the request of the Inquiry also resulted in the discovery of multiple hairs on Mr Dye's denim shirt, inside the pockets of his shirt, on his white T-shirt and on the yellow Post-It Note. These hairs were also tested, at the request of the Inquiry, and DNA was unable to be extracted from most of them. However, one hair from the top-left shoulder of Mr Dye's denim shirt provided a partial DNA profile. This profile has been labelled "Unknown Male B". This profile was uploaded to the national database, but no matches were found.

 The Inquiry has since been informed that in relation to the profile that was obtained from that hair, it is not possible to obtain any further DNA markers from that hair because of the passage of time, even with current technology. I will come back to the Unknown Male B profile in due course, Commissioner.

Finally, and most significantly, the Inquiry carried out testing on Mr Dye's jeans. If we could bring a picture of the jeans back on screen, I would be grateful. Thank you. They are the jeans there. Unfortunately, we don't have a view of the back of the jeans. On

16 February, earlier this year, Commissioner, FASS advised the Inquiry that there was an area on the back-right pocket of those jeans that had a bloodstain mark on it, and that bloodstain mark contained a mixture of DNA that originated from two individuals. Mr Dye was one of them, and the other profile was from an unknown male, who was called "Unknown Male A".

Initially, FASS advised the Inquiry that due to the degradation of the exhibit over time, DNA markers had only been partially recovered for that unknown profile but that testing would continue.

Between March and April 2023, so earlier this year, further progress in testing the bloodstain from the back-right pocket was made, and more DNA markers from Unknown Male A were recovered.

The testing done by the Inquiry also revealed trace DNA was located on those jeans, namely, inside the outer layer of the back-right pocket, in the inside surface of the back-left pocket and the inside surface of the outer layer of the front-right pocket, so effectively inside the pockets of the jeans, and this trace DNA originated also from at least two individuals. Mr Dye could not be excluded as one of the contributors, and Unknown Male A could not be excluded as the other contributor.

In May and June this year, Commissioner, the Inquiry arranged for further testing to be conducted on the sample in New Zealand using technology available there. However, no further markers could be recovered from the sample, once again due to the degradation of the exhibit over time.

Now, at that time, and so far as the Inquiry was aware, Commissioner, no match for what was then called Unknown Male A existed on the national database. The persons of interest in this case, JF, DJ and Mr Leonard, were excluded as contributors to the Unknown Male A profile.

However, on 19 June 2023, FASS advised the Inquiry that the DNA profile for Unknown Male A had been matched to another crime scene. The Inquiry then issued urgent summonses to the police to obtain information about that crime scene match.

The documents produced by the police revealed that the relevant crime scene was a residential premises in Glenwood, where the offence of break, enter and steal had allegedly been committed in early 2002. The sole offender charged in relation to that offence was a person I will call "NP252". I will not be using his name in these submissions.

NP252, so the alleged offender, was apprehended at the Glenwood scene, and two blood samples were taken, one from broken glass at the rear of the premises and another from a VCR player, which was stolen and subsequently recovered.

A DNA sample was also taken from the alleged offender via a buccal swab, with his consent. A forensic analysis indicated that his DNA profile as taken from the buccal swab matched the blood samples at the scene.

NP252 was released on conditional bail. However, and before the charges could be finalised in relation to that break, enter and steal offence, NP252 died by suicide later that year.

The Inquiry only has limited information about the charges brought against NP252, which remained unresolved at the time of his death. In response to a summons requesting the relevant court file from the Blacktown Local Court, the Inquiry was advised that all files for the year 2002 were destroyed in error. In answer to a summons requesting the full brief of evidence for that charge, the police advised that a number of archived boxes that might have contained responsive material were destroyed due to water damage, and only some material was produced.

However, although the Inquiry has not been able to arrange for the forensic testing of the buccal swab taken from NP252 directly against the Unknown Male A profile, because that swab was destroyed in accordance with the Crimes (Forensic Procedures) Act, the Inquiry did request that FASS test the Unknown Male A profile obtained from Mr Dye's jeans against the blood swab obtained from the Glenwood crime scene. In July, FASS advised that a DNA match between the profile on the jeans and the swabs taken at the crime scene in Glenwood could be confirmed.

The Inquiry then conducted an investigation into NP252, including his criminal antecedents and his

associates, in an attempt to identify others who may also have been involved in relation to Mr Dye's death.

NP252's criminal history was substantial, but of particular interest in relation to this case was that in December 1993, NP252 was arrested and charged in relation to the use of an iron bar in a fight in Mount Druitt and that on 4 January 1994, whilst in the company of five other men, he assaulted a German tourist on William Street, near Kings Cross. That assault occurred without any apparent provocation, and NP252 was arrested and charged with assault occasioning actual bodily harm.

Summonses issued to the police and the ODPP about these offences did not result in the production of any records.

Commissioner, it is submitted that the following conclusions can be drawn from the evidence that the Inquiry has obtained. The first is that NP252 was at the Glenwood address in 2002 when an offence took place, and his DNA was recovered from the scene in the form of blood samples. Second, NP252's DNA was located in a bloodstain contained on the outside back-right pocket of Mr Dye's jeans. Third, the existence of NP252's DNA within a bloodstain on Mr Dye's jeans is consistent with his having made physical contact with Mr Dye on the night he was assaulted. Fourth, the likely presence of NP252's DNA in the four inside surfaces of Mr Dye's pockets indicates that NP252's hands were inside Mr Dye's pockets the night he was assaulted.

However, on the publicly available information to this Inquiry, it is submitted that it is not possible to draw any conclusions about what, if any, role NP252 played in Mr Dye's death and, in particular, whether he carried out or participated in any physical assault against Mr Dye.

The Inquiry's identification of NP252 in 2023 as a person of interest in relation to the death of Mr Dye in 1993 demonstrates the importance of ensuring the timely and repeated forensic testing of exhibits, even in what are called cold cases.

It is regrettable that in Mr Dye's case this step was not taken at any time after December 1993 until 2023, by which time, NP252 has now died and relevant records have been lost or destroyed. Those factors make it, for obvious reasons, significantly more difficult to pursue these leads.

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The next matter I wanted to address, Commissioner, is whether it is possible for this Inquiry to draw any conclusions about whether the attack on Mr Dye was motivated by LGBTIQ bias.

The material available to this Inquiry indicates that Mr Dye identified as gay or bisexual and that he had sexual encounters with other men. In my submission, Commissioner, there are several factors that suggest that the attack on Mr Dye was in fact motivated by LGBTIQ bias. The first is the time and the location of the attack. It was in the early morning in the vicinity of Oxford Street's gay pubs and nightclubs. Proximity to such known LGBTIQ locations is well recognised as a feature of many anti-LGBTIQ attacks that occurred in the 1970s, 1980s and 1990s. of Mr Dye's murder, the area surrounding Little Oxford Street was a hotspot for street robberies and assaults, including targeted robberies and assaults against members of the LGBTIQ community.

The second factor, Commissioner, is the fact that an eyewitness observed three men standing around what was described by Mr Neilson as a large object lying on the ground, later found to be, in fact, Mr Dye. This may suggest that a gang was involved in the attack.

Third, in circumstances where Mr Dye was very intoxicated, the amount of force used to assault him seems excessive if his assailant or assailants only wanted to rob him. An extreme level of violence may, in some circumstances, indicate that a crime is a hate crime.

Fourth, Mr Dye's assailant or assailants may have had multiple or concurrent motivations. In other words, a crime involving a robbery can also be a hate crime. I will develop this submission further when I address you on the treatment of this case by Strike Force Parrabell.

Fifth, there are indications that an organised hate group or groups might have been active in Sydney at the time of Mr Dye's death. Material produced by the police in response to this case contains statements made by victims of robberies in the area of Little Oxford Street around 1993 and 1994, some of which refer to groups of men who

were targeting gay men for robberies and assaults and using homophobic language in the course of those attacks.

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Sixth, at least two of the four people or persons of interest in relation to Mr Dye's death manifested anti-LGBTIQ bias.

Finally, at least some of Mr Dye's friends were of the view that Mr Dye's death was a gay hate crime.

 However, Commissioner, and on the other hand, the area in question was also a hotspot for robberies generally. Mr Dye was intoxicated and staggering, and another possibility which cannot be excluded is that he was simply the victim of a robbery-based attack, with no hate motivation.

So, while the identity of Mr Dye's assailant or assailants and the motivations of such an assailant or assailants remains unknown, it is not possible to arrive at a firm conclusion or a positive conclusion that the attack on Mr Dye was motivated either in whole or in part by LGBTIQ bias. However, and having regard to the whole of the evidence, it is submitted that there is objectively reason to suspect that the attack was motivated by LGBTIQ bias, either in whole or in part.

Commissioner, the final substantive topic I wanted to address you on is the Strike Force Parrabell review of Mr Dye's case.

As you have heard elsewhere, Commissioner, Strike Force Parrabell was the NSW Police Force's review of certain cases to determine whether there was any evidence that LGBTIQ bias contributed to the death, and Mr Dye's case was one of the cases looked at by Strike Force Parrabell.

I don't propose to take you to it, Commissioner, but the Bias Crime Indicators Review Form in relation to Mr Dye which was completed by Strike Force Parrabell is contained at tab 90 of the tender bundle. I will further draw your attention, Commissioner, to the fact that our written submissions in relation to this issue are explored in paragraphs 73 to 91 of that document.

However, and by way of broad overview, the Bias Crime

Indicators Review Form, or what I might call the "BCIF" for short, that was completed in this case reveals that the police determined there was what they classified as insufficient information to determine whether a bias motivation was present in relation to five of the 10 indicators contained in the BCIF, and that in relation to four of the 10 indicators, there was evidence to find that Mr Dye's case was a suspected bias crime. In relation to one indicator, Strike Force Parrabell concluded that there was no evidence of a bias crime.

The overall classification given to this case by Strike Force Parrabell was insufficient information to determine whether a bias motivation was a factor in his death.

Although the evidence given by the police to this Inquiry was that it was not a question of how many indicators were present in relation to the ultimate classification given to any case, it is apparent that Strike Force Parrabell considered that there were features of Mr Dye's case that gave rise to a suspicion that it was a bias crime.

Furthermore, there is evidence before this Inquiry that indicates that the ultimate classification of Mr Dye's case was the subject of some internal debate within the Police Force, because the Bias Crime Unit within the Police Force suggested that this case be classified as a suspected bias crime; however, this was not the classification adopted by Strike Force Parrabell.

It is evident from the contents of the BCIF, Commissioner, that the basis for Strike Force Parrabell's conclusion that there was insufficient information to elevate this case to the category of suspected bias crime was the belief that the motive for the attack on Mr Dye was robbery.

In my submission, Commissioner, this reflects an assumption or a preconception on the part of Strike Force Parrabell that where a robbery is involved, there is a binary choice that is required between robbery and bias, so if robbery is a motive, then bias is, in effect, negated. The possibility of both motives coexisting does not appear to have been considered by Strike Force Parrabell in any detail at all.

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As has been submitted to this Inquiry in another context, a hate crime assailant or assailants may have multiple or concurrent motivations. In the opinion of Professor Nicole Asquith, an expert on hate crime, most LGBTIQ hate crime is opportunistic, and many offenders who assault their victims will also take the opportunity to rob them.

It is submitted that to reason otherwise is to fail to recognise the possibility that a crime may be partially motivated by bias, such as where members of the LGBTIQ community or persons who are perceived as such are selected as victims of robberies, whether because they are seen as easy targets or for some other reason. This idea was simply not engaged with by Strike Force Parrabell, even though the idea of partial or concurrent motivation was consistent with the definition of bias and bias crime that they were actually using themselves.

In the submission of Counsel Assisting, the approach taken by Strike Force Parrabell in this respect was flawed and illustrative generally of the subjectivity involved in the exercise that Strike Force Parrabell engaged in.

Commissioner, there are also various inconsistencies and inaccuracies in the Strike Force Parrabell documentation, but I don't intend to address you on those orally, save to say that they are concerning to the extent that they reflect a failure to engage with some of the underlying material in any meaningful way and a lack of attention to detail by Strike Force Parrabell generally.

Commissioner, if I could move on to the issue of the manner and cause of Mr Dye's death. The submission of Counsel Assisting is that the findings of State Coroner Hand in 1995 remain appropriate, namely, that on 25 December 1993, at the St George Hospital in Kogarah, Crispin Wilson Dye died of the effects of a head injury inflicted on 23 December 1993 in Campbell Street, Darlinghurst by a person or persons unknown.

Finally, Commissioner, in relation to recommendations, it is submitted that the following recommendations would be appropriate: first, that the NSW Police monitor DNA databases available to them with a view to identifying a match to Unknown Male B, whose DNA was located in 2023 at

the direction of the Inquiry from a hair found on Mr Dye's shirt; and, secondly, that the NSW Police ensure that the white card found by the Inquiry in Mr Dye's shirt pocket is kept securely as an exhibit, in the event that technological developments can assist in determining whether the bloodstain mark on that card is a fingerprint.

Finally, I note that private hearings have occurred in relation to this matter, and further recommendations in relation to Mr Dye will be contained in a confidential section of the report of the Inquiry in due course.

That concludes my oral submissions, Commissioner.

THE COMMISSIONER: Thank you. Yes.

MR MYKKELTVEDT: We will seek to provide written submissions in accordance with the practice direction.

THE COMMISSIONER: All right. Thank you. After I have received the police's submissions, I will report on this matter in due course. Thank you. Otherwise, I will now adjourn. Thank you.

AT 11.34AM THE SPECIAL COMMISSION OF INQUIRY WAS ADJOURNED ACCORDINGLY

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