# 2022 Special Commission of Inquiry into LGBTIQ hate crimes 

Before: The Commissioner, The Honourable Justice John Sackar

At Level 2, 121 Macquarie Street, Sydney, New South Wales

On Friday, 19 May 2023 at 10am
(Day 55)

| Mr William De Mars | (Counsel Assisting) |
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| Ms Caitlin Healey-Nash | (Senior Solicitor) |
| Ms Emily Burston | (Senior Solicitor) |

Also Present:
Mr Mathew Short with Mr Patrick Hodgetts for NSW Police

THE COMMISSIONER: Yes.
MR de MARS: Commissioner, I appear as Counsel Assisting in this matter, which is a hearing by way of documentary tender in relation to the death of Richard Slater.

THE COMMISSIONER: Thank you.
MR SHORT: Commissioner, Short, S-H-O-R-T, for the Commissioner of Police.

THE COMMISSIONER: Thank you very much.
Yes.
MR de MARS: Commissioner, can I first hand up a tender bundle of material prepared for this matter. I should have said, that comprises 72 tabbed documents.

THE COMMISSIONER: Thank you.

## EXHIBIT \#24 TENDER BUNDLE IN RELATION TO RICHARD SLATER COMPRISING 72 TABBED DOCUMENTS

MR de MARS: Next, Commissioner, can I hand up some proposed short minutes of order and ask that those orders be made under section 8 of the Special Commissions of Inquiry Act relating to certain matters going to non-publication of certain material.

THE COMMISSIONER: Thank you.
MR SHORT: Those are by consent, Commissioner.
THE COMMISSIONER: Thank you very much. Yes, very well.
MR de MARS: Commissioner, I should also note in this matter there's also a family statement that has been prepared.

THE COMMISSIONER: Thank you.
MR de MARS: That can be handed up now. I understand, although strictly speaking, I guess, that's not a matter of evidence necessarily, that those documents have been given numbers, and that will be 25 .

THE COMMISSIONER: Thank you.

## EXHIBIT \#25 FAMILY STATEMENT IN RELATION TO THE DEATH OF RICHARD SLATER

MR de MARS: Lastly, Commissioner, I would hand up and adopt written submissions that have been prepared in this matter.

THE COMMISSIONER: Thank you.
MR de MARS: They have been prepared by Senior Counse1 Assisting, Mr Gray, and myself.

THE COMMISSIONER: Yes, thank you very much.
MR de MARS: Commissioner, I note at the very outset that the author of the family statement, one of Mr Slater's grandchildren, Yvonne, is present here in court today.

THE COMMISSIONER: Thank you.
MR de MARS: Richard Slater died aged 69 on 22 December 1980 at Royal Newcastle Hospital. His death followed an assault that had occurred three days earlier, on 19 December 1980, at the men's toilet block in Birdwood Park in central Newcastle.

The toilet block in question was a known beat. It appears probable that Mr Slater's likely assailant assumed, likely incorrectly, that Mr Slater was present at the toilet block to use it as a beat and assaulted and robbed him as a perceived vulnerable target.

Mr Slater is described in police records as a family man, who had lived at the same address in Newcastle for 25 years. He and his wife had an adult daughter, who has since passed away, although he is survived by a number of grandchildren. His youngest grandchild, Yvonne, who I have already referred to, as you're aware, Commissioner, has made a family statement which speaks eloquently to how well regarded and loved Mr Slater was as a grandfather.

Prior to his retirement at age 65, four years prior to his death, he had been working as a crane driver for BHP Steelworks in Newcastle.

On 19 December, soon after midday, Mr Slater drove from his family home to the central business district of Newcastle to do some shopping and to buy lottery tickets, as was his practice. After purchasing lottery tickets at a newsagency, he entered the nearby toilet block in Birdwood Park.

At around 1 pm , a man entering to use the toilets found Mr Slater lying on the ground inside the toilet block. He was observed to have blood on his face and was moaning and making gurgling sounds. His trousers and underpants were down just below his buttocks. An ambulance was called and Mr Slater was able to provide his name to paramedics.

When being asked what happened, he denied being bashed or falling, although he appeared to at least one of the paramedic officers to be confused in his answers. Although his car keys and some lottery tickets that he purchased that day remained on him, his money purse, containing \$30, was missing.

Mr Slater was admitted to Royal Newcastle Hospital at about 1.35 pm in a stable condition. His injuries, including multiple lumps on his skull, swelling under his eyes and to his left ear and multiple contusions to his face, were consistent with being punched and/or kicked.

Police attempted to interview Mr Slater in hospital but were unable to obtain any coherent information regarding what occurred.

Mr Slater's granddaughter recalls her mother, Mr Slater's daughter, describing that her father was beaten so badly that he was entirely nonverbal. Professor Michael Besser, a neurosurgeon who has reviewed relevant material for the Inquiry, describes the traumatic brain injury suffered by Mr Slater as very significant.

At 12.30 pm on 20 December - that is, the next day Mr Slater developed acute pulmonary oedema, consistent with myocardial infarct - that is, consistent with having had a heart attack. This was also consistent with the fact that he had a history of cardiac disease. Treating doctors were able to stabilise him. However, on 22 December, his condition rapidly deteriorated and he died after a cardiac arrest that afternoon.

An autopsy was performed by Dr LJ Banathy, who determined the cause of death to be traumatic brain injury, with antecedent cause of myocardial infarction.

The brain injury included a subarachnoid haemorrhage. Although not reflected in his two autopsy reports, there is a record of Dr Banathy telling police that Mr Slater's injuries were consistent with having been punched in the head, possibly four times, resulting in extensive bruising and fractures to the face bones and a laceration of the left ear, which also caused brain damage.

He also expressed the view that Mr Slater's chest had been stomped on, causing bruising to the chest and a ruptured spleen.

In the ensuing police investigation, despite interviewing a large number of people over the months following the death, police were initially unable to clearly identify any person of interest. Although it appears that some suspicion was held in relation to a man by the name of Jeffrey Miller who had been present in the vicinity of the toilet block at around the time of the assault, along with three other people.

However, with no clear suspect, a very brief coronial inquest was held in Newcastle on 18 June 1981. The presiding Coroner found that on 22 December 1980 at Newcastle Hospital, Mr Slater:
> ... died from the effects of traumatic brain damage and myocardial infarction; following his admission to that hospital on 19 December after having been found in Birdwood Park, King Street Newcastle, on that date, suffering from certain injuries, but as to the circumstances of his having received those injuries, the evidence adduced does not enable me to say.

There the matter may have rested. However, in August 1982, police had a breakthrough relating to Jeffrey Miller.

Mr Miller, who I observe at this point, Commissioner, is now deceased, had a substantial criminal record which reflected significant problems he had with drug use. Much of his offending was in the nature of property crime,
however, it included offences of violence. At the time of the assault of Mr Slater, he was 20 years of age.

In late August 1982 a young person, "TM", then aged 17, supplied information to the police implicating Mr Miller. In particular, he told police that on the afternoon of the day that Mr Slater was assaulted, Mr Miller had been at his house and had threatened him, saying:

You don't want to open your mouth or you will end up like the guy in the toilet.

Police then re-interviewed the three people who had previously indicated they'd been present with Mr Miller earlier on the day of the assault. While their accounts, upon being re-interviewed, did not suggest that they had directly witnessed Mr Miller assaulting Mr Slater, the accounts taken together provided strong circumstantial evidence that he had.

Details of the accounts given by Mr Miller's associates and an evaluation of them are set out in the written submission at paragraphs 70 to 98 . I will return to key aspects of those accounts later.

Another aspect of the evidence against Mr Miller came in the form of an implied admission he is said to have made to police when approached by them following receipt of this new evidence, to the effect that he had entered the toilet and assaulted Mr Slater. However, he later sought to retract his admission by stating that he'd entered the toilet with the intention of approaching someone to have sex with, but had exited without approaching anyone.

As a result of this evidence, Mr Miller was arrested and charged with the murder of Mr Slater. He pleaded not guilty and a committal hearing was held on at least two days, 24 November and 10 December 1982, at what was then referred to as Newcastle Court of Petty Sessions, as a result of which Mr Miller was committed to stand trial in the Supreme Court.

However, on 18 March 1983, prior to the commencement of any trial, following an application for a no bill made by his legal representative, the prosecution filed a no bill and the matter proceeded no further.

Commissioner, I also note at this point that on the assumption that Mr Miller was Mr Slater's attacker, assessment of his motivation and the possibility of LGBTIQ bias is not straightforward.

Mr Miller himself appears to have been gay. Whether he identified as such may be unclear, however, the evidence suggests that he engaged in sexual activity with men at times.

His three friends and associates on the day appear also to have been members of the LGBTIQ community. The man referred to as "GP" in the written submission is described as homosexual in various police documents, and it is evident that both "RB" and a fourth person who was present with Mr Miller, "RW", were members of the LGBTIQ community.

Before turning to the investigative steps taken by the Inquiry, at this point it would be appropriate to say something in relation to what the evidence may suggest as to why Mr Slater was present near the toilet block.

As already observed, the toilet block in Birdwood Park was evidently well known as a beat. A police summary of the matter compiled in 1983 refers to it, to use language adopted in the summary, as a:
... renowned meeting place for the
homosexual element of this area at all
hours during the day and night.
In some respects, any question as to whether Mr Slater may have been attending the toilet block to use it as a beat is a moot point, as the more relevant issue, it is submitted, regardless of Mr Slater's intentions, is what was in the mind of his likely assailant.

Assuming that person to be Mr Miller, there is clear evidence that, correctly or not, he acted on the understanding that Mr Slater was using the toilet as a beat. Certainly at the time the matter was investigated, police records do not suggest that Mr Slater was visiting the toilet as a beat. Mr Slater's family assumed him to have been heterosexual and have no information suggesting that he may have been gay. There is evidence that Mr Slater was known to have a prostate condition that
necessitated he frequently urinated. At the time of the investigation, his then 17-year-old grandson advised police that Mr Slater had stopped at the same toilets, on occasions when he was travelling with him, due to his prostate condition.

Potentially contrary indications include Mr Slater's denial, upon the attendance of police officers, that he had been assaulted, and the fact that a small amount of semen was detected on Mr Slater's shirt and trousers.

It's submitted, however, that caution should be adopted in assessing the significance of those matters. The opinion provided to the Inquiry by Professor Besser suggests that the severity of the head injuries Mr Slater sustained would have significantly affected the coherency of answers he gave to attending ambulance officers.

Further, the semen detected on Mr Slater's clothing appears to have been a minimal amount as it was of insufficient quantity to allow grouping testing to be conducted. It is far from clear that it was deposited on his clothing at the time of the assault.

The written submission sets out and evaluates in further detail the competing considerations as to whether or not Mr Slater attended the toilet block for the purpose of using it as a beat. In the end, it's submitted that there is not a sufficient basis on which the Inquiry would reach a different view from the understanding of Mr Slater's family at the time.

I want to turn at this point, Commissioner, to outine steps taken by the Inquiry to look into the circumstances surrounding Mr S1ater's death.

The Inquiry has received helpful information from Mr Slater's granddaughter, Yvonne, concerning her grandfather, the family's recollections in relation to the circumstances of his death, as well as copies of some newspaper articles from the early 1980s relating to the death.

By summons in May 2022, the Inquiry compelled the production of the police investigative file, which was mainly comprised of police and civilian witness statements as well as typed records of interview with Mr Miller and
his associates that were conducted in August and September 1982.

As a result of a subsequent summons and follow-up correspondence, the Inquiry had produced to it crime scene photos and a limited amount of additional investigative material. However, a significant amount of material from the original investigation, including running sheets, investigative notes, have not been produced by the NSW Police Force and it would appear that they have been lost.

By further summons on 9 December 2022, the Inquiry also sought and obtained copies of criminal records and other background material held by the police in relation to Mr Miller and some of his associates.

On 7 December 2022, the Inquiry issued a summons to the Hunter New England Local Health District for records relating to Mr Slater but was advised that the Health District was unable to locate any such records.

In an effort to obtain records of the criminal proceedings that had been brought against Mr Miller, the Inquiry issued a summons to the Office of the Director of Public Prosecutions for New South Wales in response to which that office advised that any relevant records predated the existence of that office and would have been held, instead, by the Clerk of the Peace.

Efforts to locate the records of that office via a summons to the Department of Communities and Justice were unfortunately not fruitful. The Inquiry was advised by that department that none of Courts and Tribunal Services, the Supreme Court, or any other relevant sections of their department were able to locate any relevant material.

Unsuccessful efforts were also made to contact the former legal representatives of Mr Miller to see if that might shed some light on the reason for the prosecution that was commenced in 1982 not being pursued to trial.

Inquiries were also made with the Registrar of Births, Deaths and Marriages concerning certain witnesses. These inquiries established that Mr Miller had died in 1986.

The witness TM died in 1983 and the witness RW is now
a1so deceased.
The Inquiry also made contact with two key surviving witnesses, RB, now aged 70 , and GP, now aged 62, who were present with Mr Miller for a time on the day of the assault. In the case of GP, the Inquiry was able to take a statement from him.

Commissioner, two expert reports have also been obtained by the Inquiry. An opinion was sought from Associate Professor Mark Adams, head of the Department of Cardiology at Royal Prince Alfred Hospital. He was asked to address the issue of causation of death in the context of Mr Slater's injuries from the assault and his pre-existing heart condition.

An opinion was also obtained, as already referred to, from Professor Michael Besser AM, a consultant neurosurgeon, concerning the effect of Mr Slater's head injuries on his comprehension relevant to the comments he's said to have made to those assisting him at the scene shortly after the assault.

By summons dated 5 December 2022, the Inquiry sought production of the exhibits associated with the original investigation, including blood swabs from the crime scene and Mr Slater's clothing and the blood sample that was taken. NSW Police have been unable to locate those exhibits and concluded that they no longer exist.

The potential now, obviously, for DNA testing of those exhibits, regrettably, does not therefore now exist.

Commissioner, the adequacy of the original police investigation is difficult to assess, particularly as at least some of the records relating to it have not been produced to the Inquiry. Media reporting from that period suggested that police had conducted far more extensive interviews than is reflected in the material for the Inquiry, as does a short statement made at the time by the original officer in charge.

There is some indication in the material that a large part of the initial investigative efforts were directed to interviewing to use the language employed in a police summary, "numerous homosexuals, transvestites and other persons", seemingly because the toilet block was well
known, again quoting from the police summary, as a:
... renowned meeting place for the
homosexual element of this area at all
hours during the day and night.
Unfortunately, other material suggests that this approach may also have been informed or at least affected by negative stereotyping, bearing in mind that the offence occurred at a time when homosexuality remained a criminal offence in New South Wales. An early police summary notes that despite the assault taking place in a public toilet "frequented by homosexuals", Mr Slater enjoyed a good reputation and there was no suggestion he was an associate of what is referred to as "a criminal element".

This would seem to confirm the negative stereotyping that appears to have been inherent in police practices at the time.

Commissioner, turning to the two matters, the discontinuation of the prosecution and also the question of causation in relation to Mr Slater's death, due to lack of records, including any transcript of the committal proceedings and any record of reasons for the no bill, the reason for the discontinuation of the prosecution of Mr Miller is unfortunately unclear.

It may be that some of the civilian evidence given at the committal proceedings did not come up to proof. Alternatively, or in addition, it appears that the defence may have raised an issue concerning causation of the death in view of Mr Slater's underlying heart condition and that this may have played a role in the reasoning behind discontinuing the proceedings.

The police materials contain a letter obtained by the defence from Mr Slater's treating neurosurgeon after the assault that suggests that Mr S1ater may have recovered, albeit with a neurological deficit, had it not been for an underlying heart condition.

It was in order to address the question of causation that the Inquiry sought the opinion of Associate Professor Adams. In his report, Professor Adams outlines the advances in understanding of relevant physiological processes involved since 1980 and expresses a clear view
that the cardiac arrest that resulted in Mr Slater's death was precipitated by the assault and consequential extensive injuries Mr Slater received. Professor Besser also addressed this issue and concurred with Professor Adams.

It's submitted, therefore, that the Inquiry can readily conclude that the assault was a substantial or significant cause of Mr Slater's death and that the question of causation would not be a barrier to a potentially successful prosecution were there a living suspect.

It should be noted, however, that the fact that Mr Miller was not charged with a lesser offence, for example, of serious assault upon the discontinuation of the murder prosecution, suggests that the reason for the no bill rested at least in part on other considerations.

Commissioner, I now make some brief comments about the way the matter was treated by Strike Force Parrabell. In response to all 10 of the individual indicators in the Bias Crimes Indicators Form, it's asserted that there is "No evidence of bias crime".

This, Commissioner, is in stark contrast to an assessment that was made by Detective Chief Inspector Lehmann in 2013, which the Strike Force Parrabell officers had, and to which the Bias Crime Indicators Form makes reference. That 2013 assessment by that senior officer concluded that the case involved probable gay hate motivation.

In expressing that view, the 2013 assessment pointed to a number of factors relevant to that probability, namely, those referred to earlier in this submission that the location was a known beat, Mr Slater's denial that he had been bashed, and the presence of traces of semen on some of his clothing.

The Strike Force Parrabell officers in the Bias Crime Indicators Form, chose emphatic answers with respect to all 10 indicators that contradict the view that was expressed in 2013. The form contains no indication of their reasons for doing so. That emphatic assertion that there was no evidence of a bias crime is also made in the Strike Force Parrabell case summary.

Commissioner, the academic reviewers, according to the case summary, categorised the case as "gay bias related (anti-paedophile)". The "anti-paedophile" reference is baffling. There is absolutely no basis in any evidence relating to the matter for any suggestion that this was a rationale for the attack or that Mr Slater was or may possibly have been a paedophile. On the material available to the Inquiry, any such suggestion is entirely baseless and might rightly be regarded as insulting and false by surviving family of Mr Slater, who, by all accounts, was a much loved father and grandfather.

It is particularly disturbing, therefore, that when one of the academics was specifically asked about the basis for this conclusion in evidence before this Inquiry, he was unable to offer any reason for it.

I now make some observations about the case against Mr Miller drawn from the evidence that is before the Inquiry.

It's noted that some of the relevant civilian witnesses whose accounts implicate Mr Miller have now given two or more separate accounts of written events. For reasons outlined in the written submission, it seems apparent that the accounts given by relevant witnesses in late August and early September 1982, immediately prior to Mr Miller's arrest, are likely to be the most reliable accounts given by those witnesses. It's noted that, in general, the accounts describe the presence of the witnesses at and near the toilet block in Birdwood Park at a time proximate to the time when Mr Slater must have been assaulted.

In the account of GP, given in 1982, he describes being in a group with Mr Miller, RB and RW, when he walked into the toilet in Birdwood Park to use the urinal and that when he was at the urinal, a man entered and stood at the urinal on his right. He states that the man:

## ... pulled out his penis and stood there as if urinating.

He said that after he exited the toilet, RW was making sexual references to the toilet being a beat, in response to which he made a reference to there being "only one old bloke in there". He said that Mr Miller then said
something that gave him the impression that Mr Miller was then going to enter the toilet for what he refers to as "sexual reasons".

In his recent statement to the Inquiry, GP casts doubt on the likelihood that Mr Miller had assaulted anyone upon entering the toilet block because he did not consider that there would have been time, because he did not hear anything, and because of Mr Miller's unruffled demeanour.

Against this, however, is the fact that, in his 1982 account, he had indicated that Mr Miller had been in the toilet block for two to three minutes. According to the Newcastle Herald at the time of the committal proceedings, he gave similar evidence at those proceedings.

The Newcastle Herald article of 25 November 1982 reported on GP's committal evidence saying that he was shown a photo of Mr Slater and replied that the man he had seen in the lavatory could very easily be the man depicted in the photograph, but that he could not be sure.

In evaluating the account given by $R B$ in 1982, it is noted that when contacted by the Inquiry, she disavowed this account on the basis that she's dyslexic and would not have been able to read her record of interview.

For reasons set out in the written submission, paragraphs 83 to 92 , it's submitted that there is, in fact, good reason to consider her 1982 account to be reliable, including because of its consistency with other known facts. In that account, she indicates that she was present with Mr Miller and GP when GP entered the toilet, and that upon GP exiting, he told Mr Miller that there was an old bloke in the toilets, as a result of which Mr Miller said, "I am going to crack it with the bloke in the toilet", which RB said was a term used by homosexuals that means to have sex with another bloke.

The account went on to say that she then knew that Mr Miller was going to either "crack it with the man", or he was going to "roll him and take his wallet." She then left, indicated that she didn't want any part of it. She states that her reference to "rolling" a man meant that Jeff would have assaulted him and pushed him over and taken his wallet and money. She said, "Jeff is always doing that when he goes around to the toilets."

In the phone contact that Inquiry officers recently had with RB, she denied knowledge that Mr Miller had committed acts of violence. However, in her 1982 account, she describes an occasion when she witnessed Mr Miller assaulting a gay man at Pipers Nightclub in Newcastle, this man being someone who worked at Newcastle Courthouse, and who she said had dobbed Miller into the police. She described seeing Mr Miller bash this person and kick him, as a result of which he was taken to hospital.

The veracity of this detail of RB's 1982 account, and thereby that account more generally, is supported by the fact that the Inquiry has obtained a record that is consistent with Mr Miller having committed such an assault on a man by the name given by RB at the same nightclub, who is described in the police record as "effeminate". The Inquiry has made unsuccessful attempts to locate and interview the that victim of that assault.

The witness RW, who was with the group of RB, GP and Mr Miller, gave an account to police in 1982 that's relatively general and contains limited detail, though in general terms it's consistent with the accounts of GP and RB, as to the timing of the group being at or near the toilet block and as to the actions of GP and Mr Miller at the toilet block, although she appears to have left before Mr Miller entered.

Also of significance, Commissioner, I submit, is the account given to the police in 1982 by TM, the 17 -year-old who told police that in the afternoon of the day of the assault, Mr Miller had threatened him by saying:

You don't want to open your mouth or you
will end up like the guy in the toilet.
When asked by police what he took Mr Miller to mean by this, he said:

I suppose because I knew a lot about him, that he was rolling and bashing up people in the toilets around Hamilton, Birdwood and Centennial Parks. He was also taking their wallets. I didn't know at the time what he meant when he said "like the guy in
the toilet". I heard about it either the
next day or a few days after that a man had died.

It's also noted that in her 1982 account, RB had said that she was present on the occasion that Mr Miller threatened TM and that Mr Miller did this because TM - and this is quoting the words of RB:

> ... knew too much about Jeff rolling and bashing homosexuals and I've seen Jeff belt other blokes up for dobbing him in.

In particular, these aspects of the accounts of TM and RB seem to suggest not just that Mr Miller was known to opportunistically assault and rob men in toilet blocks, but that he targeted men who he presumed to be gay and/or present at toilet blocks to use them as a beat.

The other element of the evidence implicating Mr Miller is an implied admission he's said to have made to police. On 1 September 1982, police approached Mr Miller with the inculpatory accounts that had been provided to them by RB, TM and GP. At the time, Mr Miller was in custody on other matters.

Mr Miller made statements initially to police that appeared to concede his involvement in the matter. He showed police to the toilet block where the incident occurred. According to the investigative officer, upon being told that $R B$ had signed a statement in writing, Mr Miller said, "I knew I couldn't trust that bitch", and complained that RB, "couldn't keep her mouth shut". He conceded that he had, in fact, entered the toilet block and asked as follows:

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What would happen if I say that old bloke
had a go at me first?
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However, when formally interviewed the same day, while admitting to entering the toilet block, he said he was looking to offer sex for money some time after 11 am on 19 December. He claimed that he'd done so to "big-note himself" with his companions, and that he had lost courage after checking the first cubicle, for reasons he declined to explain, and that he then left without seeing anyone or taking any action. He denied involvement in any other bashings or robberies.

I note, Commissioner, that this questioning of Mr Miller in 1982 took place prior to the development of current practices and requirements mandating the electronic recording of such interviews of suspects. Nevertheless, assuming the typed record of the initial responses made by Mr Miller is reliable, they clearly provide significant evidence by way of admission implicating Mr Miller in the assault of Mr Slater.

The two remaining matters that $I$ wish to address are the appropriate findings as to manner and cause of death and the question of potential LGBTIQ bias.

On the question of manner and cause of death, the evidence that the Inquiry has assembled, considered in its entirety, is strongly supportive of the view that Mr Miller was responsible for the assault upon Mr Slater. However, notwithstanding the considerable force of that evidence, there are a number of reasons why the Inquiry would hesitate to reach a positive conclusion naming Mr Miller as the individual responsible, it is submitted.

As Mr Miller is deceased, it will never be possible to test the evidence implicating him in criminal proceedings. In the context of such proceedings, the relevant standard to be applied is proof beyond reasonable doubt.

A particular concern, therefore, is that the record of committal proceedings does not appear to exist. A record of the evidence of key witnesses as tested at the time in those proceedings would be critical, it's submitted, to a full and fair assessment of the reliability of the accounts given by them.

While Mr Miller's apparent admissions are very significant, as noted, they're in typed form and were made prior to the later standard practice of making electronic recordings of such admissions, and he appears to have disavowed them in subsequent statements made to the police.

In summary, then, while it appears highly likely that Mr Miller was responsible for the assault upon Mr Slater, in view of the grave nature of the allegation, and the inability of Mr Miller, now deceased, to a contrary view, and the fact that the prosecuting authority as of 1983 apparently took the view that there were deficiencies in
the case such as to warrant discontinuing the prosecution, it is submitted that the Inquiry would hesitate to make a formal finding declaring that Mr Miller was responsible.

On the question of causation, the evidence assembled by the Inquiry suggests that there is no bar to finding that the person responsible for assaulting Mr Slater was also responsible for causing his death.

The medical report produced at the time of the no bill may have left a question mark hanging over this issue, however, it's submitted that the expert opinions of Professor Adams and Professor Besser are such as to establish that the person responsible for the assault should also be considered, at law, to have caused Mr Slater's death.

It would be appropriate, therefore, for a finding of cause and manner of death to differ slightly from that reached by the Coroner to adequately reflect the causal nexus of the assault as established by the evidence of those two experts.

It's submitted that an appropriate finding might be in the following terms: that Richard Slater died on 22 December 1980 at Royal Newcastle Hospital as a result of myocardial infarction that was precipitated by severe traumatic brain injury received as a result of being assaulted on 19 December 1980 at Birdwood Park in Newcastle.

Commissioner, I now turn to consideration of the question of gay hate bias motivation.

If one assumes that Mr Miller was the perpetrator as seems likely, it would appear that he was acting on the basis that he thought it likely that Mr Slater was a beat user. The reasons for this are, firstly, that Mr Miller would undoubtedly have known that the toilet block was a beat; secondly, the evidence of his associates that he said he was going in to the toilet block to "crack it", meaning that he was intending to engage in sex with the occupant; and thirdly, evidence of others that he had a tendency to target beat users as victims of violence and/or robbery.

Assuming Mr Miller to have been the perpetrator, it's
we11 and truly open to infer that he entered the toilet with the intention of robbery, including the potential use of violence upon the vulnerable occupant, who was someone he presumed was a beat user and was considered to be an easy target of robbery.

It is submitted that LGBTIQ bias may exist in such a case where an offender discriminatorily selects a victim due to that victim's LGBTIQ status, actual or presumed, even if animus or hate towards the victim did not motivate the crime.

In Mr Slater's case, his death, if at the hands of Mr Miller, is likely to have involved the targeting or such discriminatory selection of someone presumed to be gay and/or a beat user on the basis that he was therefore seen as a vulnerable target of robbery. It's submitted that such a case, regardless of whether the perpetrator additionally had or exhibited an anti-LGBTIQ animus, is one in which LGBTIQ bias is present.

Commissioner, those are the submissions.
THE COMMISSIONER: Thank you.
MR SHORT: The Commissioner seeks to reserve her position with a view to providing written submissions.

THE COMMISSIONER: Thank you.
MR de MARS: I am sorry, Commissioner, one brief matter has been brought to my attention, that it is understood I think I indicated that Mr Slater had lived in the Newcastle area for 25 years. It seems that that was for a period of 40 years.

THE COMMISSIONER: Forty years, yes.
Al1 right. I wil1 give careful consideration to this matter, as $I$ have with others. I, of course, have to receive yet the submissions on behalf of the police.

There is no doubt that Mr Slater died as a result of a cowardly attack upon him, in circumstances which I will come and deal with more fully in my report.

Can $I$ just record my gratitude to the family member
for responding in the way that you have. Indeed, if you weren't the first, you were one of the first people to make contact with me when my appointment was announced, so I thank you for that, and your grandfather would rightly be very proud of you.

May I also say that I will take into account your statement when I come to give consideration ultimately to the matter and I just end by, on my behalf and on behalf of everyone involved in this Inquiry, extending my condolences to you and other members of your family.

I will now adjourn. Thank you.

## SHORT ADJOURNMENT

THE COMMISSIONER: Yes, Mr de Mars.
MR de MARS: Commissioner, I appear to assist you in this hearing by way of documentary tender in relation to the death of Paul Rath.

THE COMMISSIONER: Thank you.
MR SHORT: Short, for the Commissioner of Police.
THE COMMISSIONER: Thank you, Mr Short.
Yes, Mr de Mars.
MR de MARS: Commissioner, may I, firstly, hand up a tender bundle of material that has been prepared in this matter.

THE COMMISSIONER: Thank you.
MR de MARS: That, I understand, should be exhibit 26. It comprises 38 tabbed documents.

EXHIBIT \#26 TENDER BUNDLE IN RELATION TO THE DEATH OF PAUL RATH, COMPRISING 38 TABBED DOCUMENTS

THE COMMISSIONER: Thank you.
MR de MARS: Next, Commissioner, can I hand up proposed short minutes of order and ask that those orders be made under section 8 of the Special Commissions of Inquiry Act.

They relate to certain matters going to issues of non-publication.

THE COMMISSIONER: Thank you.
MR SHORT: Those are by consent, Commissioner.
THE COMMISSIONER: Thank you.
MR de MARS: Commissioner, there is a family statement.
It has been prepared jointly by a number of family members.
THE COMMISSIONER: Thank you.
MR de MARS: I hand that up and that could be marked exhibit 27.

EXHIBIT \#27 FAMILY STATEMENT IN RELATION TO THE DEATH OF PAUL RATH

THE COMMISSIONER: Very well, thank you.
MR de MARS: I think, Commissioner, you have been provided with a copy of written submissions prepared by Senior Counsel Assisting, Mr Gray, and myself, and I adopt those written submissions.

THE COMMISSIONER: Thank you.
MR de MARS: Commissioner, there are a number of family present today, and I'm going to come to them directly in just a moment, but I want to commence by observing that Paul Rath died on 15 or 16 June 1977 at a headland near a place known as Fairy Bower in the Sydney suburb of Manly. He was 27 years old when he died.

He came from a large and close family of eight siblings, who were brought up by their parents in the Sydney suburb of Man1y.

If I can say this, in a remarkable show of family solidarity, 46 years later, all seven of Mr Rath's siblings are either present or watching proceedings today. Present in person are Paul's sisters Janice, Lynda, Helen, Rosemary and Liz. Watching online are Paul's brothers Chris and Gregory. Also in court are Paul's brother-in-law Peter and his nephew Jon.

Commissioner, Mr Rath was the eldest of the siblings all of whom attended local Catholic high schools. Mr Rath had left school in year 10, at which time he was described as suffering from a nervous breakdown. According to his treating psychiatrist, Mr Rath had a schizophrenic disorder, which was treated with medication, and in the months leading up to his death, in the words of his psychiatrist, he had been fairly well.

Mr Rath had previously worked at the House with No Steps, although at the time of his death he was not in paid employment and received a pension.

His Catholic religion was important to him and at the time of his death he was doing voluntary work as a catechist at local schools and he regularly attended church. He was known to go on frequent and regular walks from the family home around the local area, including quite often to the Fairy Bower headland.

It might be helpful at this point if I could ask for a map, which I think is an attachment to the submission, briefly to be brought up on the screen.

Commissioner, marked with the blue marker you will see is the location in Manly of the Rath house, which was in Pittwater Road in Manly. Just to orientate things, you will see the narrowing of the 1 and area and on the bottom portion of that, you'11 see where Manly Wharf is, and opposite that the beach side, and in terms of evidence as to potential areas where Mr Rath would walk, one of those locations was known to have been the Fairy Bower headland, which one sees consistent with the marker of where his body was found, the purple marker.

From evidence, Commissioner, you're previously aware of, there is a fairly, if I can put it this way, pleasant coastal walk that one can take up to Shelly Beach along the waterfront and then up to the car park area and then a track that leads to the headland.

Commissioner, at around 4.30 pm on Wednesday, 15 June 1977, one of Mr Rath's younger brothers, Gregory, saw and briefly spoke with Mr Rath at the family home on Pittwater Road where they both lived.

A little bit later, in the early evening of 15 June, it appears that Mr Rath's sister, Helen Colman, saw and spoke with him when he dropped by her flat in Denison Street in Manly, which was only some 300 metres from the family home. Ms Colman thinks that Mr Rath indicated to her, on leaving her flat, that he was due to meet someone, but that he would not tell her who this person was. That occasion of Mr Rath going to Ms Colman's flat is the last known sighting of Mr Rath prior to his death.

At around 7.20am the next morning, Thursday, 16 June 1977, Mr Rath's body was discovered, wedged between rocks, in a crouched position, some distance from the base of the cliffs at Fairy Bower headland. He was dressed in a suit, the trousers of which were down at approximately mid-thigh level exposing his underpants and upper thighs. One of his shoes and a set of rosary beads that belonged to him were located on the rocks nearby.

It's noted, Commissioner, that the location of Mr Rath's death appears to be very close to the location where Mark Stewart died one year earlier in 1976, that being another death that this Inquiry has examined and one that involved a fall from Fairy Bower headland.

The map could probably come down at present.
Injuries to Mr Rath's body were generally consistent with a fall from height. Whether or not he may have received some injuries prior to such a fall and whether his death should be considered suspicious is a topic that I will come to.

In relation to the initial investigation, in 1977, that investigation was limited in scope. From a very early stage, police approached the death as one that had not involved foul play, and this seems to be the reason for its very limited compass. Investigative opportunities that may have been of assistance, if explored at the time of the death, are now impossible to pursue.

In the written submission at paragraphs 31 to 41 , observations are made concerning the historical context in which the police investigation occurred.

Without going to all the detail here, that context, it's submitted, was one that was not conducive to
considering and detecting whether a death in these circumstances may have been a gay hate homicide.

Undoubtedly, Commissioner, assaults of gay men occurred in areas of the Northern Beaches of Sydney during the 1970s. As was noted in submissions made in connection with the death of Mark Stewart, there's a documented instance of a gay hate homicide in a suburb near Manly in late October 1975.

Further details of that matter can be found in exhibits previously tendered to the Inquiry, and that matter is also referenced in the written submission and at tabs 32A and B of this tender bundle.

Commissioner, I mention that matter not to suggest any association between it and Mr Rath's death but, rather, to demonstrate that ideally, one might have hoped that potential offending motivated by gay hatred would be a consideration in the minds of police officers in that era, particularly when investigating a death occurring in proximity to a beat.

The extent of understanding among local police of the existence of a beat at Fairy Bower at the time appears to have been variable. In the matter of Mark Stewart, the investigating officer professed not to be aware of the beat. By contrast, the officer in charge in the present matter clearly acknowledged its existence in the report of death to the Coroner that he signed on 17 June 1977, the day after the body was found.

It will be appropriate at this point if we could bring up tab 1, which is the report of death of the Coroner, on the screen.

Commissioner, if I could I direct your attention, firstly, to the dates on that document, you can see at the top a stamped 18 June but the typed entry 17 June, and I think if we can just scroll to the very bottom, Commissioner, you'11 see the Glebe Coroners Court stamp bearing the date 17 June 1977.

If we stay with the document framed that way, in that first full paragraph, Commissioner, you'11 see reference to the body being conveyed to the City Morgue, Detective Sergeant Ezart of Chatswood Scientific Branch attending the
scene, and then this reference:
... due to the fact that this area is
frequented by homosexuals and the deceased trousers were partly removed a precautionary anal swab was taken by Dr Fletcher on 16/6/77 at the City Morgue.

Can I also direct your attention, Commissioner, to the fact that, notwithstanding that entry, the final typed portion of the document says in capital letters:

NO SUSPICIOUS CIRCUMSTANCES.
Commissioner, it does seem extraordinary that in that report made the day after the death, on the one hand, the concerning combination of the location being a beat and the fact that Mr Rath's trousers were partially down clearly seems to have been recognised; while, on the other hand, the report concludes that there are no suspicious circumstances.

This was notwithstanding the fact that, as at 17 June, the results of penile and anal swabs that had been taken on 16 June seemingly had not yet been obtained, nor had the autopsy been conducted.

That document could come down.
In his statement for the coronial brief, the officer in charge said that he:
... made an examination of the ledge from
where the deceased apparently fell,
however, I found no notes left by the deceased or signs of a struggle.

That appears to be the extent of any attempt, so far as it's documented, to search or inspect the vicinity of the cliff top.

Of course, where a death resulting from a fall from a cliff top had involved foul play, one would not necessarily expect to find positive evidence indicating that a struggle had taken place.

There does not appear to have been any canvassing of
local residents even though the location is described accurately as being close to the end of Bower Street in Manly. Bearing in mind that Mr Rath's father provided a statement to police indicating that his son would ordinarily have attended church at 7.30 pm that evening, it's also notable that there's no indication as to whether any inquiries were made at the church to see if Mr Rath had attended.

It's far from clear how the possibility of foul play was so readily dismissed, other than by recognising that the social environment and policing practices of the era meant that the police were unlikely to devote time and resources to considering and detecting whether a death in these circumstances may have been a gay hate homicide.

The autopsy that was performed at the time recorded that there were numerous externally obvious injuries. These included a large bruise and a good deal of superficial oedema overlying the right eye and cheek, old blood issuing from both nostrils, a small amount of blood present in the right ear, which appeared to be passive, as it's described in the autopsy, in nature, and not associated with any skull fracture, bruising to the right upper arm, bilateral compound comminuted fractures of the lower legs and extensive bruising of the anterior chest wall.

Other significant injuries were fracturing of the sternum and a number of ribs and spinal fractures at C7 level, that being near the base of the neck, and at L1 level, that is, the top of the lumbar spine or lower back. There was no skull fracture observed.

The forensic pathologist at the time described the cause of death simply as "Multiple injuries".

The Inquiry has had the autopsy report reviewed by Dr Linda Iles, the head of Pathology Services at the Victorian Institute of Forensic Medicine. I'll come to some of the detail of that review later. Suffice to say that $\operatorname{Dr}$ Iles considers the original autopsy and report to be somewhat deficient and limited in certain respects.

An inquest was held at G1ebe Coroners Court on 16 September 1977. The coronial records are brief. The only statements of substance taken from family members were
from Mr Rath's father, Elwyn, and his youngest brother, Gregory, then aged 14, who at that stage was thought to have been the last person known to have seen Mr Rath.

The Coroner's finding was that Mr Rath died between the 15th and 16th day of June 1977 at Fairy Bower, Man1y, of the effects of multiple injuries sustained then and there when he fell accidentally on to rocks at the foot of a cliff.

Whether the positive finding of accident, while dismissing the alternative possibilities of suicide or foul play, is appropriate, based on the Inquiry's consideration of all the material, is a key matter that I will come to.

The Inquiry has taken a range of steps to attempt to shed further light on the circumstances surrounding Mr Rath's death. On 11 May 2022, the Inquiry requested the coronial file in relation to Mr Rath's death, a file of 44 pages was produced to the Commission in late May 2022.

Through a series of summonses and correspondence with representatives of the NSW Police Force, it emerged that the only investigative material held by police that went beyond the contents of the coronial file was a one-page police occurrence pad entry made on the day Mr Rath's body was found.

Summonses were also issued to the Registrar of Births, Deaths and Marriages for Mr Rath's birth and death certificates, as well as to the Department of Forensic Medicine, which produced a file containing material most of which was already contained in the coronial file, although, helpfully, it contained the report to Coroner document that was just put on the screen, which was not in the coronial file.

The Inquiry also made attempts to locate $\operatorname{Dr} 0$ Reichard, who was Mr Rath's treating psychiatrist, however, it was ascertained that Dr Reichard passed away in 2005.

As already mentioned, the Inquiry obtained an opinion from Dr Linda Iles. The Inquiry also sought the opinion of expert forensic psychiatrist, Dr Danny Sullivan, as to Mr Rath's psychiatric history and state at the time of his death.

More recently, arising out of Dr Iles's report, the Inquiry has sought the opinion of a forensic scientist as to the staining evident on Mr Rath's clothing.
Supplementary submissions will be prepared in relation to any matter arising after the relevant report is received, as is required.

Records relating to weather and other meteorological data for 15 June 1977 were obtained, as was a copy of The Manly Daily newspaper article that reported the death at the time.

As to those data relating to weather, it's noted that, in relation to conditions on the night, firstly, 15 June is, of course, close to being the shortest day of the year. The records indicate that sunset on 15 June was 4.53 pm and sunrise on 16 June was 6.58 am . Temperatures in Sydney appear to have been in a range between 13 and 17 degrees Celsius during the relevant period of time. There was no rain reported at North Head over this period, and the state of the moon was such to suggest that it would have been a dark night.

Commissioner, Inquiry officers also spoke with Ross Parry, now retired, but who was the officer in charge of the original investigation into Mr Rath's death. While Mr Parry had no independent recollection of Mr Rath's death or the surrounding investigation, he did confirm his understanding of the Fairy Bower headland being a location for gay men to meet in the 1970s and 1980s.

It's also noted that on 2 August 2022, Inquiry lawyers visited the Fairy Bower headland and North Head with a view to pinpointing the location where Mr Rath's body was found using scene photographs taken at the time of the original investigation. It was possible to pinpoint the precise crevice between rocks at the base of the headland where Mr Rath's body was found. This was of assistance in the consideration of the evidence relating to the likelihood or otherwise of Mr Rath falling from the cliff above this particular site. This visit and some of the photos taken as a result are referred to in the statement of Ms Healey-Nash at tab 38 of the tender bundle.

Inquiry officers also met with a number of Mr Rath's siblings in November 2022. Subsequently, the Inquiry has met with or held phone conferences with a number of

Mr Rath's siblings that have resulted in statements being taken from Helen Colman, Gregory Rath and Janice Rowan.

Commissioner, they'11 be found in the tender bundle, I understand, at tabs 36,37 and 37 A .

The Inquiry also took steps to determine whether any exhibits had been retained to see if forensic testing of items might be possible. The report of death to the Coroner describes the clothing found on Mr Rath being a suit, jumper, shirt, socks, shoes, underpants and singlet. It also states that property and clothing was destroyed on the authority of Mr Rath's mother.

As already noted, photographs taken at the crime scene appear to indicate the presence of blood on several distinct areas of clothing. Further, a forensic biology report refers to penile and anal swabs having been taken and tested, with the penile swabs testing positive for the presence of semen.

Correspondence the Inquiry has had with the police and FASS has confirmed that these samples have not been retained.

At the time of Mr Rath's death there was no DNA testing capacity available to the NSW Police Force. Had either the swabs or the clothing been retained, it now would be possible to conduct DNA testing of both the clothing and swabs to determine whether any other person's DNA could be detected. However, obviously enough, that possibility no longer exists.

I turn now, Commissioner, to consideration of the evidence.

Commissioner, the evidence that the Inquiry has been able to obtain from Ms Helen Colman and Mr Gregory Rath is potentially quite significant. Gregory was thought to have been the last family member to have interacted with Mr Rath when, at 4.30 pm on 15 June 1977 , he sought Mr Rath's assistance with removing his wetsuit after he'd returned from an after-school surf at the local beach.

Gregory has told the Inquiry that at the time, his mother told him to tell the police that Mr Rath was in a good frame of mind when he last saw him, and that he held
no concerns about his brother's mental state. Gregory is of the view that his mother told him to do so in order to "protect Catholic values". As a 14-year-old, he felt obliged to do as his mother asked.

Gregory has told the Inquiry that, in fact, in his view, his brother was not necessarily in a good frame of mind when he last saw him. He recalls that his brother did not make eye contact with him and that he appeared to have something on his mind and be, in Gregory's words, "in a deep place". Gregory is of the belief that at the time his parents thought it quite likely that Mr Rath had taken his own life.

The account given at the time by Mr Rath's father, Elwyn Rath, who has now passed away, is notable for the fact that it stresses that he was of the view that his son was in a good mood when he last saw him. He says that Mr Rath was clumsy and that his reactions were affected by the medication that he took. Elwyn Rath explicitly states:

> Both my wife and I are certain beyond doubt that our son would not take his life as he never said or did anything to indicate this.

He goes on and says:
While he did suffer from nerves he was
never really depressed and being a very
devoted Catholic person, to take his life
would be contrary to his religious beliefs.
The tenor of Elwyn Rath's statement appears to be consistent with observations made by Gregory that his parents were at pains to avoid there potentially being a conclusion reached that their son had taken his own life.

In the absence of other substantive investigation by police, it's perhaps not surprising, therefore, that the officer in charge also supported the view put forward by Mr Rath's parents that Mr Rath's death was an accident.

In his statement, the officer in charge expresses the view that he could find no evidence that Mr Rath had taken his own life. He concludes:

In my opinion the deceased went to the
Fairy Bower area at a time when it was
almost dark and whilst on the ledge
apparently lost his footing and fell to his
death.
Putting aside for the moment the possibility that foul play was involved, it's submitted that objectively there seems to be little to necessarily support the theory of accident over suicide, apart from the view expressed by Elwyn Rath that he and his wife did not believe Mr Rath would have taken his own life.

Perhaps of greater import than Gregory's impressions of his parents' intentions is that Gregory has also told the Inquiry that Mr Rath told him, about a year prior to his death, that he, Mr Rath, was gay, and that Mr Rath had gone on to tell him, in effect, that he would have sexual relations with a male friend who would stay overnight with him at the family home on occasions. This evidence is potentially of significance in considering the circumstances in which Mr Rath potentially visited the Fairy Bower headland, a known gay beat.

Moving to the information provided to the Inquiry by Mr Rath's sister Helen, details of that account are set out at paragraphs 85 to 96 of the written submission.

At the time of her brother's death, she was 18 years old, had recently moved out of home and was in a relationship with a man in his early 30s, who I will refer to as "AB". AB was a teacher at the Catholic school that her two younger brothers attended. They lived in a flat in Denison Street in Manly, about 300 metres from the family home.

Arising from Helen's account, the following matters are noted: Helen has told the Inquiry that on the evening of 15 June 1977, Mr Rath unexpectedly visited her at the flat in Denison Street. $A B$ was not present at the time. It was dark and it was evidently after Gregory had seen Mr Rath at 4.30pm.

The circumstances of that visit gave rise to Helen, over time, coming to harbour some suspicion that $A B$ could in some manner have been involved in meeting Mr Rath on the night of his death and in events connected with his death.

Careful consideration has been given to that suggestion in light of all the material that is before the Inquiry, and while it can be understood why the unusual circumstances of Mr Rath's death have led to that suspicion, ultimately, it's submitted that there is not cogent evidence that would suggest that $A B$ was, in fact, involved in meeting Mr Rath that night.

It's submitted that of greater significance is that Helen has told the Inquiry that having stayed at her flat for around 20 minutes, when Mr Rath left, he told her that he was meeting someone, but that when she asked who that person was, her brother told her that it was confidential.

Helen has told the Inquiry that she did not come forward with this information at the time of Mr Rath's death at the request of $A B$. According to Helen, $A B$ was concerned that if she were to become involved in a coronial investigation, the nature of their relationship might become known to his employer and might threaten his job, given her young age and the fact that her brothers were at the school where he taught.

According to Helen, $A B ' s$ fears, in fact, proved correct as he lost his job later in 1977, when their relationship came to the attention of the school in unrelated circumstances.

It was not until Helen was contacted by this Inquiry in 2022, some 45 years after the death of Mr Rath, that her recollection of relevant events was recorded in the form of a statement. Such a lengthy passage of time necessarily means, without any reflection whatsoever on Ms Colman, that her 2023 evidence needs to be considered with an appropriate degree of caution because of the passage of time.

It's also noted that since approximately 2013, the NSW Police Force and, in due course, Strike Force Parrabell had been aware that Helen may have had relevant information concerning $A B$ and events surrounding her brother's death. However, the police have never sought to speak to her or question her about such matters.

Commissioner, another key aspect of the evidence emerging from the Inquiry's review of the matter is the
review conducted by forensic pathologist Dr Iles. Before commenting on that review, it's worth saying something about the distinctive position in which Mr Rath's body was found.

The scene visit made by the Inquiry which enabled the precise spot where Mr Rath's body was found to be pinpointed was of assistance in assessing how Mr Rath's body came to be in its resting position.

At this point I would ask for the statement at tab 38, in particular the attachments by way of photo that appear to that statement, to be brought up on screen. It might be appropriate if I could get you to go to the last of those photos first.

I'11 just briefly take you through these
progressively. That photo, Commissioner, if you see the area of what I might describe as yellow-orange-coloured rubble in an area between two boulders, is the location that was pinpointed where Mr Rath was.

If we then go up to the preceding photo, that simply gives one some greater perspective on the terrain in the vicinity with the cliff in the background, an area of vegetation and one can see, in the bottom left corner, that relevant area.

If we perhaps go to the next photo, that's another shot of the vegetation in that area just before one gets to the rocky area. That photo may also be of assistance in giving some perspective on the lateral distance between the cliff and the location where the body was. It's noted that at the time that photo was taken, independently of the Inquiry, someone can be seen abseiling down a rope, and that might assist in getting some sense of the lateral distance and perspective.

If we could go up, I think, to the next shot, that is a shot that is identified as, if one sees the red circled area, what would appear to be the location, most likely location, from which Mr Rath fell or went off the cliff.

Then if we go up again, some pinpointing has been done to try and indicate the relative positions of the cliff edge and the location of the body. Again, that gives some perspective on the area of vegetation between the cliff and
the rocks.
Commissioner, at first instance, it may seem curious that a person would land in a seated position after a fall of this nature, however, having viewed the location where the body was found and the lateral distance from the ledge, it seems likely that Mr Rath may have first impacted the sloping area of vegetation near the base of the cliff before tumbling further to his position in the rocks adjacent to the vegetation.

This would potentially account for his body's resting position as well as the fact that his body was some distance from the cliff face. However, the nature of the injuries appear to be consistent with Mr Rath's legs having taken the initial impact of the fall on to the sloped vegetation area before the body came to its resting position in the rocks near the vegetation.

There's some comment by Dr Iles on these matters that I'11 come to, but for these reasons, it's not submitted that the distinctive body position is itself necessarily a cause of suspicion. Moreover, it's difficult to see how or why a third party would have altered Mr Rath's body position after the fall had occurred, particularly given how difficult the area would have been to access and particularly after dark.

Coming to Dr Iles's report, while allowing for changes in autopsy practice that have occurred over time, Dr Iles noted the absence of a number of matters from the original autopsy report that made a review of the matter challenging. These included: the limited description of external injuries including ambiguity as to what was meant by the expression "old blood issuing from the nostrils", and there being no indication of the origin of the passive blood identified in the right ear; that there was no description of any injuries to the fingers of both hands, despite seeing photographs appearing to suggest such injuries; that there was no description of cutaneous injuries to the lower legs, the absence of which is unusual given the description of extensive fractures as described in the autopsy report; the specific location of bruising to the right upper arm not being indicated; no description being given of the presence or absence of anogenital injuries or of the presence or absence of scalp bruising; and there being no comment regarding whether there was
spinal injury associated with the C7 and L1 spinal fractures, this being the most serious of the injuries described.

More generally, Dr Iles observed that accurate external and internal injury descriptions ideally documented by photos along with relevant negative observations are required in order to correlate injury patterns with scene finding and to test propositions around injury causation and event reconstruction.

She also observed that given that Mr Rath was prescribed two anti-psychotic medications that may cause sedation, toxicological analysis for drugs other than alcohol would have been advisable.

Dr Iles expressed the view that the nature of the lower leg fractures was in keeping with a fall from a height with the primary impact forces being directed through the feet. The absence of any associated pelvic injuries was surprising and may have been overlooked.

Dr Iles also commented on the significance of the distinctive position in which Mr Rath's body was found. She considered it extremely unlikely that the body would have been placed in its position by persons unknown, given that Mr Rath had injuries in keeping with a fall and the difficulty in accessing the site.

Absent her own analysis of the topography, she was unable to say whether Mr Rath may have landed directly in the position. The fall on to the grassy area above the rocks, followed by the body tumbling into position, could have accounted for the position, in her opinion.

Dr Iles did not consider it likely that Mr Rath could have fallen and then moved himself into his final position as his injuries were such that he would not have had the capacity to do so after initial impact.

It appeared to $\operatorname{Dr}$ Iles that the spinal injuries would have been the cause of Mr Rath's death, particularly in the absence of any documented head injury other than bruising. Dr Iles was of the view that death was rapid in onset.

Dr Iles cautioned that the emission of semen after death is a relatively common post-mortem phenomenon and
that the detection of semen from the penile swab at autopsy, unless it's demonstrated by DNA analysis to have come from another individual, should not be interpreted as evidence of recent sexual activity.

What Dr Russell meant by "old blood issuing from the nostrils" was not clear to Dr Iles. She considered it possible that it was a reference to dried blood which could have issued as a result of injuries sustained either during or prior to the fall.

She was of the view that the bruising to Mr Rath's right eye, cheek and upper arm could have been sustained in the fall, particularly if there were secondary impacts in addition to the primary impact.

Without knowing the particular location of the upper arm bruising, it was not possible for her to reach a view as to whether or not this could be considered suspicious.

She observed that the lowered trouser position may have been a prompt for penile and anal swabbing that occurred but that the incomplete nature of the autopsy examination made it difficult to determine the significance of the trouser position.

In particular, there was no recorded observation as to whether the trousers were fastened or loose or tight-fitting, nor was there any documented detailed anogenital examination. She expressed the view that, on first principles, the trouser position should have been a prompt for a more thorough examination at the scene and autopsy.

Dr Iles also made note of the fact that the scene photographs appear to indicate a degree of injury to Mr Rath's fingers. Whilst she acknowledged that a spectrum of injuries could occur in a fall, she again observed that the lack of any detailed documentation of the nature of these injuries made it difficult for her to make any comment on them.

Apart from the very limited nature of the documented autopsy examination, the primary matter of concern noted by Dr Iles was the staining that can be seen in the scene photographs of various areas of Mr Rath's clothing, which she states is likely to be blood, dirt or a combination of
both. She expressed that view as follows:

> The staining of Mr Rath's clothing, in my view, particularly if the staining is due to blood, is the most concerning element of the materials under review. It is out of keeping with the scene and circumstances as described, along with autopsy findings as documented.

She went on to strongly recommend that the photographs be reviewed by a forensic biologist.

Consequently, as I've already indicated, the Inquiry has sought a report from such a person in order to address the concern identified by Dr Iles. Unfortunately, at the present time, that report has not been finalised and completed, and it will be tendered at a later date, Commissioner, is the intention, along with any appropriate supplementary submissions.

Dr Iles was of the view that cause of death could reasonably be described as:

Spinal injuries sustained in a fall from a height.

However, she noted that the cause of death does not imply manner of death. Based on the medical evidence, she was of the view that it was not possible to distinguish between whether the fall was due to accident, suicide or homicide.

As earlier noted, the Inquiry also obtained a report from forensic psychiatrist Dr Danny Sullivan in relation to Mr Rath's diagnosis, medications and likely cause of death. Dr Sullivan noted that relevant information in relation to Mr Rath's condition was sparse and lacked detail, but observed that he had no basis to dispute Mr Rath's treating psychiatrist's diagnosis of schizophrenia.

He observed that Mr Rath's medications had been prescribed in moderate and low doses respectively. He noted that the side effect of restless legs can be a common effect of the medication haloperidol in particular, and that the medications would have led to stability in mood and functioning. They would have also resulted in a degree of sedation and reduced facial movement, and would possibly
have slowed Mr Rath's reactions. However, without reference to Mr Rath's symptoms, Dr Sullivan could not comment further on the likely effect of the medications.

Dr Sullivan noted that speculation about Mr Rath's behaviour at the time of his death is limited by the paucity of relevant material. As a consequence, his discussion of the possible alternative causes of death is necessarily limited and inconclusive. He did not think that any particular conclusions could be drawn from the presence of the rosary beads, or from a note that was located in Mr Rath's pocket which I note, Commissioner, was a piece of prose writing, as the presence of such items would appear to have been usual for Mr Rath.

Commissioner, I now want to very briefly make some comment on the treatment of the matter by Strike Force Parrabell in 2016. Generally, the treatment of the matter in the Bias Crimes Indicators Form is in keeping with the limited nature of the review conducted by Strike Force Parrabell in that it merely repeats various portions of statements from the original investigation and does not seek to explore significant outstanding matters including Mr Rath's sexuality.

It is apparent from the material produced to the Inquiry by NSW Police that police and Strike Force Parrabell officers were aware of Helen Colman's concerns about the potential involvement of a man known to her and the possibility that the matter may have been a gay hate crime.

However, it is noted that Strike Force Parrabell officers made no reference to those concerns in the Bias Crimes Indicators Form, and that it would seem, on the material produced to the Inquiry, that neither Strike Force Parrabell nor NSW Police generally took or have ever taken any steps to pursue those matters.

The Parrabell case summary simply concluded that there was no evidence of a bias crime and remarkably makes no reference to the area being a known beat, despite the report to the Coroner made at the time effectively identifying it as such.

Commissioner, I now turn to consideration of what I might describe as alternative hypotheses in relation to

Mr Rath's death.
I make these observations, Commissioner, I guess with the qualification of the outstanding report that has been mentioned during the course of submissions.

Firstly in relation to the possibility of suicide, at the time of the original investigation in 1977, it appears that a high level of significance was placed on the account of Elwyn Rath as to Mr Rath's "happy and normal disposition" in the lead-up to his death.

Additionally, Gregory Rath's account at that time that his brother appeared to be happy, made at the urging of his mother, may well have contributed to the original dismissability of the possibility of suicide. That said, there is no clear indication that Mr Rath was contemplating suicide in the lead-up to his death.

Consistent with what Dr Sullivan has said, apart from confirming that Mr Rath evidently had a significant long-term mental disorder, there's limited information in the brief report prepared by Mr Rath's treating psychiatrist that assists in evaluating the likelihood that Mr Rath may have died by suicide.

It's submitted that the possibility, however, that Mr Rath deliberately took his own life cannot be ruled out. This is particularly so given the evidence that has come to the Inquiry's attention suggesting that the information provided to the original investigation perhaps painted a more optimistic picture of Mr Rath's mood than was justified, and given that the alternative possibilities of accident or foul play cannot be positively established.

In relation to the possibility of accident, it's submitted that there's no compelling evidence pointing to the likelihood that Mr Rath's death was an accident.

Elwyn Rath's references to his son being clumsy, complaining of aching legs and having slowed reactions, find some support in the observations that Dr Sullivan has made about the potential effects of the anti-psychotic medication that Mr Rath took. However, his father also observed that it was a location that his son was familiar with and would regularly visit and it would therefore seem likely that the terrain would be familiar to him.

Given the position of Mr Rath's trousers, one, perhaps speculative, possibility is that Mr Rath could have been masturbating or urinating at the time of his fall. If so, a further speculation might be that that might have rendered an accident or a fall more likely. However, such speculations are essentially fruitless. It's submitted that as with the possibility of suicide, the possibility of an accident also cannot be ruled out, particularly in the absence of a clearly established alternative.

In relation to the possibility of foul play, Commissioner, it's noted that no evidence was located at the cliff top indicative of a struggle or assault having taken place there. It's suggested, however, that very little weight can be given to the absence of such evidence in circumstances where such a death can readily be affected by a simple push and where the autopsy report may not have adequately documented any external injury.

The combination of the fact that Mr Rath's trousers were at mid-thigh level and the known status of the location as a beat was sufficient for the police, in conjunction with a doctor at the morgue, to decide that it was appropriate to take anal and penile swabs from Mr Rath. It would appear that, at that stage, police entertained some suspicion that Mr Rath may have been engaged in a sexual act at the time of his death and that another person may have been present.

In summary, features of this matter that suggest the possibility that Mr Rath may have been the victim of foul play, it's submitted, are as follows: firstly, the absence of particularly compelling evidence in support of alternative hypotheses; secondly, the fact that the death occurred in the vicinity of or at a beat; thirdly, evidence concerning Mr Rath's sexuality that indicates the possibility that Mr Rath may have been visiting the location because it was a beat; fourthly, the possibility, based on Helen Colman's account, that Mr Rath had arranged to meet a person at or near the location; fifthly, the possibility, based on the position of Mr Rath's trousers and where he came to rest, that Mr Rath may have had his pants lowered prior to falling from the cliff and that this occurred either while he was present with another person or that someone approached him, having seen Mr Rath in that state of undress; and lastly, the many uncertainties
concerning the pattern of what it seems is likely to be blood that was on Mr Rath's clothing and the possibility that these were the product of an act of violence that occurred prior to Mr Rath falling from a cliff.

Commissioner, as to the question of bias, in light of the uncertain state of the evidence as to the circumstances of Mr Rath's death, it's submitted that it's not possible to determine whether Mr Rath's death was a homicide and therefore it's not possible to determine whether it was a result of an LGBTIQ hate crime, although it may have been.

In relation to manner and cause of death, as to the cause of death, $\operatorname{Dr}$ Iles suggests that an appropriate description would be:

Spinal injuries sustained in a fall from a height.

It's submitted that this should be adopted in preference to the Coroner's more general finding of "Multiple injuries".

As to the manner of death, the evidence available to the Inquiry at present is insufficient to support a positive finding preferring any one of the three possibilities, namely, suicide, accident or foul play. It's submitted, therefore, that the Coroner's finding that the death was the result of an accident should not be adopted by the Inquiry. Accordingly, it's suggested that the Inquiry should find that Mr Rath died on 15 or 16 June 1977 as a result of spinal injuries sustained in a fall from a height, the cause of which cannot be determined.

Those are the submissions.
MR SHORT: The Commissioner reserves her position.
THE COMMISSIONER: Thank you.
Along with all of the matters before me, I will give this matter, of course, careful consideration.

This hearing today is not the end of the sadness that this family has suffered over some 46 years. It was a profoundly sad day I'm certain for each and every one of you when your brother was found deceased at the foot of the
cliffs.
I wil1 give, as $I$ have said, careful consideration to a11 of the matters, and I'm very grateful, both for your attendance today and for those watching online, and I'm very grateful for the statement that you have thoughtfully put together, because it is of some assistance to give me a further insight into your brother's mental state and into his activities on the night.

Perhaps I can conclude by extending my sincere condolences to each and every one of you, both here and watching at home, and to other members of your family. In due course, I wil1 write a report and, in due course, you wi11 see what $I$ have to say about it, and I wil1 now adjourn the proceedings. Thank you.

AT 12.28PM THE SPECIAL COMMISSION OF INQUIRY WAS ADJOURNED ACCORDINGLY

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